WATERSHED ASSESSMENT/TMDL FINAL REPORT

WHITE LAKE MARSHALL COUNTY, SOUTH DAKOTA

South Dakota Watershed Protection Program Division of Financial and Technical Assistance South Dakota Department of Environment and Natural Resources Steven M. Pirner, Secretary

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SECTION 319 NONPOINT SOURCE POLLUTION CONTROL PROGRAM ASSESSMENT/PLANNING PROJECT FINAL REPORT

WHITE LAKE ASSESSMENT FINAL REPORT

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Sponsor

Marshall Conservation District

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City of Britton, SD James River Water Development District Marshall Conservation District South Dakota Department of Environment and Natural Resources US Natural Resource Conservation Service US Environmental Protection Agency Wild Rice River Water Development District Prairie Agricultural Research, Inc.

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SUMMARY ACCOMPLISHMENTS

The White Lake Assessment Project was conducted as a result of White Lake being placed on the 303(d) list for an increasing trophic state index (TSI) trend, and nonpoint source pollution. The primary goal for the project was to determine sources of impairment to White Lake, and provide sufficient background data to drive a Section 319 Implementation Project.

An EPA section 319 grant provided a majority of the funding for this project. The James River Water Development District, Wild Rice River Water Development District, and Marshall County Conservation District provided local matching funds for the project. Prairie Agricultural Research, Inc. was contracted to do the field sampling and data collection.

Water quality monitoring indicated a lake having relatively typical water quality for a lake in northeast South Dakota. The lake did not thermally stratify but dissolved oxygen concentrations were sometimes dangerously low at the bottom of the lake. The water quality standard for dissolved oxygen was exceeded a number of times in the bottom samples but a viable crappie fishery indicated low dissolved oxygen levels did not destroy the fishery. Lake aeration was recommended to alleviate low dissolved oxygen conditions. The standards for nitrate, unionized ammonia, conductivity, and fecal coliform bacteria were not exceeded. Seasonality was indicated by typical temperature changes throughout the year and by seasonal changes in some parameter concentrations. Aquatic macrophyte, algae, and sediment surveys were completed for the lake. Aquatic

macrophytes were not deemed a problem. Sediment amounts in the lake were not considered excessive or unusual for a South Dakotan reservoir.

Using the FLUX and BATHTUB computer models, seasonality was also indicated with the greatest sediment and nutrient loadings occurring during the spring run-off period. The results from these models were also used to establish a TMDL for total phosphorus.

The Annualized Agricultural Non-point Source computer model (ANNAGNPS) was used to judge the effect of implementing various agricultural BMPs on nutrient and sediment loading to the lake. Feedlots were not deemed problematic but the model runs indicated that no-till on small grains and row crops and developing "good" conditioned pastures could reduce nutrient and sediment loading to the lake. However, the model runs also indicated an unlikelihood of achieving the needed total phosphorus reductions and so the ecoregion based TSI target was not deemed realistic for White Lake.

It was recommended the TSI target reflect the social and economic limitations of the watershed while still supporting the beneficial uses of the lake. It was also recommended the total phosphorus TSI be used and that a total phosphorus TSI value of 71 or less be used to indicate full support of beneficial uses. Using this new target, a 30% reduction in total phosphorus loading is needed to fully support the lakes beneficial uses and reach the new TMDL of 2,355 kg/year. Achieving this target will also likely meet the TMDL for dissolved oxygen.

This reduction was considered reasonable and achievable given the social and economic constraints in the watershed. Approximately half of the small grains and row crops need to use no-till residue management and half of the pastures put in good condition to reach a 27% reduction in total phosphorus loading. The remaining 3% could come from converting some cropland to CRP or from secondary activities. Secondary restoration activities were recommended and included animal waste management system activities, lake aeration, and alum treatment.

INTRODUCTION

Purpose

The purpose of this assessment is to determine the sources of impairment to White Lake in Marshall County, South Dakota and the tributaries in its watershed. These tributaries carry sediment and nutrients that enter the Wild Rice River and reach White Lake. The lake's outlet drains to the Red River of the North drainage basin.

Wild Rice River is the primary tributary to White Lake and drains predominantly grazing lands with some cropland acres. There are three additional but smaller tributaries to White Lake that also drain predominantly grazing lands, with some cropland acres. Winter feeding areas for livestock are present in the watershed. The streams carry sediment loads and nutrient loads, which degrade water quality in the lake and cause increased eutrophication.

General Lake Description

White Lake is a 186.8-acre man-made impoundment located in north central Marshall County, South Dakota (Figure 1). White Lake was constructed as a WPA project in the 1930's. The dam impounds water on the upper watershed of the Wild Rice River, which is a tributary of the Red River. The lake offers some flood protection for downstream benefits and is used for recreation. The average depth of the lake is eight feet and it has a maximum depth of twenty feet. The outlet for the lake empties into the Wild Rice River.

Lake Identification and Location

Lake Name: White Lake State: South Dakota County: Marshall Township: 128N Range: 57W Sections: 25 and 36 Nearest Municipality: Britton Latitude: 45.861735 Longitude: -97.618710 EPA Region: VIII HUC Code: 09020105 HUC Name: Red River Basin

Primary Tributary: Wild Rice River Receiving Body of Water: Wild Rice River

Figure 1. White Lake and its watershed, Marshall County, South Dakota.

Trophic Status Comparison

Developed by Carlson (1977), the Trophic State Index, or TSI, is a numerical value from 0 to 100 that allows a lake's productivity to be easily quantified and compared to other lakes. Higher TSI values correlate with higher levels of primary productivity. A comparison of White Lake to other lakes in the area (Table 1) shows that a high rate of productivity is common for the region. The values provided in Table 1 were generated from a statewide lake assessment final report (Stueven and Stewart, 1996).

Table 1. TSI comparison of White Lake and other area lakes.

Beneficial Uses and Water Quality Standards

The State of South Dakota has assigned all of the water bodies that are within its borders a set of beneficial uses. With these assigned uses are sets of standards for various physical and chemical properties. These standards must be maintained for the waterbody to satisfy its assigned beneficial uses. All bodies of water in the state receive the beneficial uses of fish and wildlife propagation, recreation and stock watering. Following, is the list of the beneficial uses assigned to White Lake.

- (1) Domestic water supply waters
- (4) Warm water permanent fish life propagation
- (7) Immersion recreation
- (8) Limited contact recreation
- (9) Fish and wildlife propagation, recreation and stock watering

With each of these uses are sets of water quality standards that must not be exceeded in order to maintain these uses. The following tables list those parameters measured during this study that must be considered when maintaining the beneficial uses as well as the concentrations for each parameter. When multiple standards for a parameter exist, the most restrictive standard is used. Additional "narrative" standards that may apply can be found in the Administrative Rules of South Dakota Articles 74:51:01:05; 06; 08; and 09. These contain language that generally prohibits the existence of materials causing pollutants to form, visible pollutants, and nuisance aquatic life. Carlson's (1977) Trophic State Indices are used during this study as a measure of beneficial use support. The indices are based on total phosphorus, Secchi disc transparency and chlorophyll a.

The critical values for beneficial use status were derived from a SDDENR study of South Dakota lake attributes (Lorenzen, 2005).

Table 2. State beneficial use standards for White Lake, Marshall County, South Dakota. Other parameters may apply but are not listed because there were no data for them.

Parameters	mg/l (except where noted)	Beneficial Use Requiring this Standard	
Alkalinity $(CaCO3)$	<750 (mean), < 1,313 (single sample)	Wildlife Propagation and Stock Watering	
Coliform, Total (per 100ml)	$<$ 5,000 (mean), \leq 20,000 (single sample)	Domestic Water Supply	
Coliform, fecal (per 100 ml) May 1 to Sept 30	$<$ 200 (mean), $<$ 400 (single sample)	Immersion Recreation	
Conductivity (μ mhos/cm @ 25 °C)	$<$ 4,000 (mean,) 27,000 (single sample)	Wildlife Propagation and Stock Watering	
Nitrogen, Unionized ammonia as N	< 04 (mean), $<$ 1.75 times the applicable limit (single sample)	Warmwater Permanent Fish Propagation	
Nitrogen, nitrates as N	\leq 10 (mean)	Domestic Water Supply	
Oxygen, dissolved	>5.0	Immersion and Limited Contact Recreation	
pH (standard units)	$6.5 - 9.0$	Warmwater Permanent Fish Propagation	
Solids, suspended	$<$ 90 (mean), < 158 (single sample)	Warmwater Permanent Fish Propagation	
Temperature	$<$ 26.67 C	Warmwater Permanent Fish Propagation	

Individual parameters as well as the lake's TSI value determine the support of these beneficial uses. White Lake is listed in the state 2004 303(d) list and was identified as not supporting its beneficial uses due to nonpoint source pollution.

Wild Rice River upstream of White Lake has the beneficial uses of:

- (9) Fish and wildlife propagation, recreation, and stock watering, and
- (10) Irrigation

In order for the River to maintain these uses, there are five standards that must be maintained, these standards, along with their numeric criteria, are listed in Table 3.

Table 3. State water quality standards for Wild Rice River and the other unnamed tributaries of White Lake.

Recreational Uses

The South Dakota Department of Game, Fish, and Parks provide a list of public facilities that are maintained at area lakes (Table 4). In contrast to other regional lakes, White Lake only has one boat ramp and a primitive toilet. Camping, picnicking, fishing, and swimming are possible recreational uses.

Table 4. Comparison of recreational uses on lakes in northeast South Dakota.

Geology

The watershed of White Lake is located at the base of the Coteau des Prairie Hills, 6 miles east and 4.5 miles north of the city of Britton in northwestern Marshall County, South Dakota. It is an accumulation of glacial sediments. The landscape in the watershed is characterized by prairie land with some low hill and stream channels. Major soil associations found in the watershed include Foremam-Poinsett and Forman-Aastad-Buse.

Land use in the watersheds is primarily agricultural composed of approximately 70% pasture, 20% cropland and 10% woodland. Small grains and hay are the main crops on cultivated lands. Some animal feeding areas are located in the watershed. Publicly owned wildlife land makes up 1100 acres in the watershed.

The average annual precipitation in the watershed is 20 inches, of which 80% usually falls in April through September. Tornadoes and severe thunderstorms strike occasionally. These storms are local and of short duration and occasionally produce heavy rain fall events. The average seasonal snowfall is 40 inches per year.

The James Aquifer underlies the lower portion of the watershed. A well located at White Lake pumps water out of the aquifer from a depth of about 220 feet and was used as a water source by the City of Britton for domestic water. A rural water system also uses this aquifer for domestic water. White Lake is primarily used during early summer to fall and provides a popular recreational area for hunting and fishing.

History

White Lake was constructed in the 1930's as a WPA project. In the early 1960's, 3 additional flood control structures were constructed in the watershed above the White Lake using PL-166 funding. These dams are functioning today as intended. According to the 1996 South Dakota Report to Congress, 305(b) water quality assessment by SD DENR, the water quality of White Lake is being impacted by non-point source agricultural pollution. Recreational users of White Lake report algae blooms and odors associated with decaying vegetation.

Additionally, the manager of the city water treatment plant stated that solids, silt and very fine sand, has been a problem for the pumps and that there has been significant increases in the cost of treating the water. Residents of the city of Britton made negative comments on water odor, color and taste when White Lake is the water source, rather than well water. The City of Britton no longer uses the lake as a drinking water source (they switched to the Brown-Day-Marshall Rural Water System about 2.5 years ago). The lake water is only used to water the local golf course.

The condition of the lake prompted the Marshall Conservation District to request Section 319 funding for a Watershed Assessment Project. After receiving 319 funds, the District contracted with Prairie Agricultural Research, Inc. to perform the water sampling and field work.

PROJECT GOALS, OBJECTIVES, AND ACTIVITIES

Planned and Actual Milestones, Products, and Completion Dates

Objective 1. Lake Sampling and Sediment Survey

 The tributary water sampling and lake water sampling commenced in March, 2001. Sampling of nutrient and solids parameters continued at the three scheduled sites through October 2001 as planned. Sufficient ice cover for foot travel lasted through January and February, 2001 during which samples were collected through the ice. Spring samples were collected during March, April and May of 2001. Additional samples were taken during, the months of June, July, August, September, and October to obtain monthly readings. The sediment survey was conducted during the months of January and February, 2001, a period of safe ice cover.

Objective 2. Tributary Sampling

Immediately after the start of the project, the local coordinator began sampling the tributaries. Detailed level and flow data were entered into a database that was used to assess the nutrient and sediment loads to the lake. Measurable water flow was present from April through mid-summer, 2001 and these data were used in this report.

Objective 3. Quality Assurance/ Quality Control (QA/QC)

Duplicate and blank samples were collected during the course of the project to provide defendable proof that sample data were collected in a scientific and reproducible manner. QA/ QC data collection began in April of 2001 and was completed on schedule in September of 2001.

Objective 4. ANNAGNPS Modeling

On October 19, 2000, the project officer, coordinator, technician, and several range and soils specialists toured the watershed and made initial determinations for the ANNAGNPS model. The NRCS office located in Britton provided much information. This objective was completed during October and November of 2000, sooner than the proposed start and finish date.

Objective 5. Public Participation

Many of the landowners were contacted individually to assess the condition of animal feeding operations located within the project area. Further information was provided at the Marshall County Conservation District meetings. Press releases were also provided to local papers at various points throughout the project.

Objectives 6 and 7. Restoration Alternatives and Final Report

The completion of the restoration alternatives and final report for White Lake in Marshall County was delayed due to the original contractor taking a full-time job and because the DENR project officer had conflicting workloads.

Evaluation of Goal Achievements

The goal of the watershed assessment project for White Lake was to determine and document sources of impairment to the lake and to develop feasible alternatives for restoration. This was accomplished through the collection of tributary and lake data and aided by the completion of the ANNAGNPS watershed modeling. Through data analysis and modeling, identification of impairment sources was possible. The identification of these impairment sources will aid the state's non-point source (NPS) program by allowing strategic targeting of funds to portions of the watershed that will provide the greatest benefit per expenditure. A comparison of the planned and actual objective completion dates is given in Table 5.

Table 5. Proposed and actual objective completion dates for the White Lake Assessment Project.

MONITORING METHODS AND RESULTS

OBJECTIVE 1 – Lake Sampling and Sediment Survey

In-lake Sampling Schedule, Methods, and Materials

Sampling began in March 1, 2001, and was conducted on a monthly basis at the three pre-selected lake sites (see Figure 2) until the project completion in October 16, 2001. Water samples were collected with a Van Dorn sampler. The samples were filtered, preserved, and packed in ice for shipping to the State Health Lab in Pierre, SD according to the Standard Operating Procedures for Field Samplers (Stueven, et al., 2000). The laboratory analyzed the samples for the following parameters:

Personnel conducting the sampling at each of the sites recorded the following observations.

Parameters measured in the field by sampling personnel were:

Original data may be found in Appendix A.

In-lake Water Quality Results

Water Temperature

Water temperature is of great importance to any aquatic ecosystem. Many organisms and biological processes are temperature sensitive. Blue-green algae tend to dominate warmer waters while green algae do better under cooler conditions. Water temperature also plays an important role in physical conditions. Oxygen dissolves in higher concentrations in cooler water. The toxicity of un-ionized ammonia is also related directly to warmer temperatures.

Figure 2. Sampling sites in White Lake, Marshall County, South Dakota.

The water temperature in White Lake exhibited little variation between the sites, WL1, WL2 & WL3. Temperatures showed seasonal variations that are consistent with its geographic location, steadily increasing in the spring and summer and consistently decreasing in the fall and winter (Figure 3). It can be reasonably expected that during most years the in-lake temperatures would be within a few degrees of the project data at their respective dates.

The lowest water temperatures were recorded at the two sampling times in March, 2001; these were the only samples that were taken while the lake was completely covered in ice. The peak annual temperatures were at 25.3 ºC, in July, 2001, which is well below the state standards that require it to maintain a maximum temperature under 32.2° C.

White Lake did not show strong thermal stratification as evidenced by the similarity between surface and bottom temperatures. The greatest difference between surface and bottom temperatures was 2.4 ºC and occurred on May 30, 2001. Most surface and bottom temperatures were within a 1.5 ºC of each other.

Figure 3. Average water temperatures for White Lake, Marshall County, South Dakota, 2001.

Dissolved Oxygen

There are many factors that influence the concentration of dissolved oxygen (DO) in a water body. Temperature is one of the most important of these factors. As the temperature of water increases, its ability to hold DO decreases. Daily and seasonal fluctuations in DO may occur in response to algal and bacterial action (Bowler, 1998). As algae photosynthesize during the day, they produce oxygen, which raises the concentration in the epilimnion. As photosynthesis ceases at night, respiration utilizes available oxygen causing a decrease in concentration. During winters with heavy snowfall, light penetration may be reduced to the point that the algae and aquatic macrophytes in the lake cannot produce enough oxygen to keep up with consumption (respiration) rates. This results in oxygen depletion and may ultimately lead to a fish kill.

Oxygen levels in White Lake were usually sufficient to maintain the minimum requirement for the local managed fishery (Figure 4). However, seventeen percent of the samples (17 out of 102 samples) had dissolved oxygen levels below 5.0 mg/l, the dissolved oxygen criterion for maintaining warm water permanent fish life propagation. There was no seasonal pattern to these low values but most of the low DO readings were taken at or near the bottom of the lake (see Appendix A for depth profile data). This is most likely due to bacteria using oxygen during the decomposition of organic matter on the bottom of the lake. This is not unusual for a lake in South Dakota and as long as there is sufficient oxygen at other depths it is not considered a problem for fish.

During the four sampling days when DO concentrations were below the standard criterion, there appeared to be adequate oxygen concentrations at other depths or locations in the lake for two of those days (7/30/01 and 8/30/01). The other two days (3/1/01 and 3/12/01) were at the end of winter when there was still ice cover on the lake. There did not appear to be sufficient refuge during these dates to protect the fishery and aquatic life.

However, lack of a fish kill that year and lack of recurring winter (or summer) fish kills indicate that there must be refuge somewhere in the lake. Gill net data from 2003 nettings by the South Dakota Department of Game, Fish & Parks (http://www.sdgfp.info/Wildlife/fishing/NELakes/Blackcrappiegillnet.htm) indicated the second highest number/net of black crappie out of seventeen northeastern lakes sampled. Additional game fish were also collected. So it appears that occasional low dissolved oxygen levels did not destroy the major fishery in the lake. Nevertheless, because these two days appeared to lack areas of sufficient DO, a TMDL should be done for DO for White Lake.

Oxygen deficits in lakes are often a result of decomposition of organic matter that originates in the watershed or from decomposing algae produced in the lake. Because algae are often influenced by phosphorus, the proposed phosphorus TMDL might indirectly address the dissolved oxygen issue because nutrient loadings are likely the root cause of excess algae. Addressing the phosphorus problem might also prevent or minimize dangerously low dissolved oxygen levels in the lake. Presumably phosphorus control will result in less algae and therefore less organic matter to decompose and less oxygen demand by bacteria.

Lake aeration is also recommended. Lake aeration is a well documented method of preventing fish kills due to low dissolved oxygen concentrations (Cooke et al., 1986). Although aeration is admittedly a short term solution that only addresses the problem rather than the source of the problem, aeration should protect the lakes aquatic life from lethal levels of dissolved oxygen until the effects of phosphorus reductions are realized.

Dissolved Oxygen

pH is a measure of free hydrogen ions (H+) or potential hydrogen. More simply, it indicates the balance between acids and bases in water. It is measured on a logarithmic scale between 0 and 14. At neutral (pH of 7) acid ions $(H+)$ equal the base ions (OH-). Values less than 7 are considered acidic (more H+ ions) and greater than 7 are basic (more OH- ions). Algal and macrophyte photosynthesis act to increase a lake's pH. The decomposition of organic matter will reduce the pH. The extent to which this occurs is affected by the lakes ability to buffer against changes in pH. The presence of a high alkalinity (>200 mg/l) represents considerable buffering capacity and will reduce the effects of both photosynthesis and decay in producing large fluctuations in pH.

pH values in White Lake ranged from 7.2 to 8.9 and averaged 8.4. All samples had pH levels within the criteria for maintaining the permanent fish life propagation use. There did not appear to be any clear relationship between chlorophyll a and pH, and there was little seasonal variation in pH (Figure 5).

Figure 5. Average pH values for White Lake, Marshall County, South Dakota, 2001.

Conductivity

Conductivity is a measure of water's ability to conduct electricity, which is a function of the total number of ions present. As ions increase, increases in conductivity reflect the total concentration of dissolved ions in the water body. This may also be used to indicate hardness. It is measured in μ mhos/cm, and is sensitive to changes in temperature.

Conductivity readings ranged from 688 to 1,958 μmhos/cm and were generally higher during March, 2001. Conductivity during the remainder of the year was relatively constant at around 1,000 μmhos/cm (Figure 6). State standards for fish and wildlife propagation and stock watering require that conductivity does not equal or exceed 7,000 μmhos/cm on any single day. All conductivity readings at White Lake were less than the State standard.

 pH

Figure 6. Average conductivity readings for White Lake, Marshall County, South Dakota, 2001.

Secchi Depth

Secchi depth is the most commonly used method to determine water clarity. No regulatory standard for this parameter exists; however, Secchi transparency is an important tool in determining the trophic state (TSI) of a lake. The two primary causes for low Secchi readings are suspended solids and algae. Higher Secchi readings are found in lakes that have clearer water, which is often associated with lower nutrient levels and "cleaner" water.

Secchi transparency readings in White Lake averaged 0.9 meters with the greatest readings found during March, 2001 (Figure 7). This is probably due to the late winter/early spring conditions being unfavorable for algae growth. The mean Secchi transparency reading during the primary growing season (May 15 – September 15) was equivalent to a TSI value of 62.88. This was slightly less than the mean TSI value of 64.02 for reservoirs in this ecoregion (Stueven et al., 2000), which means White Lake isn't particularly very clear or very turbid relative to other lakes in the region. Regression analyses did not reveal any strong relationships between Secchi transparency and either chlorophyll *a* (algae) or suspended solids concentration $(R^2$ less than 0.20 for both regressions).

Figure 7. Average Secchi depths for White Lake, Marshall County, South Dakota, 2001.

Alkalinity

A lakes total alkalinity affects the ability of its water to buffer against changes in pH. Total alkalinity consists of all dissolved electrolytes (ions) with the ability to accept and neutralize protons (Wetzel, 2000). Due to the abundance of carbon dioxide (CO_2) and carbonates, most freshwater contains bicarbonates as their primary source of alkalinity. It is commonly found in concentrations as high as 200 mg/l or greater. Total alkalinty can also used in the estimation procedure for calculating the amount of alum necessary for phosphorus precipitation.

The total alkalinity in White Lake averaged around 200 mg/l (Figure 8) and varied from a low of 173 mg/l during April 30, 2001 to a peak value of 260 mg/l during March 12, 2001. These values are typical for lakes in South Dakota. The alkalinity standard was never exceeded.

Figure 8. Average alkalinity concentrations for White Lake, Marshall County, South Dakota, 2001.

Solids

Solids can be separated into four separate fractions; total solids, dissolved solids, suspended solids, and volatile suspended solids. Total solids are the sum of all forms of material including suspended and dissolved as well as organic and inorganic materials that are found in a given volume of water.

Suspended solids consist of particles of soil and organic matter that may be deposited in stream channels and lakes in the form of silt. Silt deposition into a stream bottom buries and destroys the complex bottom habitat. This habitat destruction reduces the diversity of aquatic insect, snail, and crustacean species. In addition to reducing stream habitat, large amounts of silt may also fill-in lake basins. As silt deposition reduces the water depth in a lake, a couple of things occur. Wind-induced wave action increases turbidity levels by suspending solids from the bottom that had previously settled out. Shallow water increases

and maintains higher temperatures. Shallow water may also allow for the establishment of beds of aquatic macrophytes.

White Lake exhibited seasonal variation in total solids concentrations with the greatest values occurring during March 1, 2001 (Figure 9). Suspended solids concentrations in White Lake remained fairly stable at around 20 to 30 mg/l throughout the course of the year. One sample taken on April 30, 2001 had a total suspended solids concentration of 470 mg/l but this is thought to be an anomaly (perhaps due to sampling or laboratory error) and was not used.

Volatile suspended solids followed the same temporal trend as total suspended solids but with concentrations usually around 10 mg/l. Most of the samples analyzed for total suspended solids contained less than 50% organic matter.

Total and Suspended Solids

□ Suspended Solids ■ Total Solids

Figure 9. Average total and suspended solids concentrations for White Lake, Marshall County, South Dakota, 2001.

Nitrogen

Nitrogen is assessed in four forms: nitrate/nitrite, ammonia, and total Kjeldahl nitrogen (TKN). From these four forms, total, organic, and inorganic nitrogen may be calculated. Nitrogen compounds are major cellular components of organisms. Because its availability may be less than the biological demand, environmental sources may limit productivity in freshwater ecosystems. Nitrogen is difficult to manage because it is highly soluble and very mobile. In addition, some forms of algae fix atmospheric nitrogen, adding it to the nutrient supply in the lake. Ammonia and nitrate/nitrite are the most readily available forms of nitrogen for plant growth.

Eighty percent of the samples collected from White Lake and analyzed for nitrates/nitrites had concentrations at or below the 0.1 mg/l detection limit. The remaining 20% of the samples were collected during spring run-off and had nitrate/nitrite concentrations around 0.2 or 0.3 mg/l (see Appendix A). Ammonia concentrations were at or below the 0.02 mg/l detection limit seven times (15% of the samples) and none of these samples were limited to one particular season of the year. Ammonia concentrations averaged 0.24 mg/l and ranged from below the 0.02 mg/l detection limit to 0.67 mg/l (Table 6). The highest ammonia concentrations coincided with dissolved oxygen levels less than 5.0 mg/l and may indicate ammonification and release of ammonia from the bottom sediments during times of low oxygen. The lowest average ammonia concentrations occurred during May 30, 2001; a time when spring runoff had ceased. Unionized ammonia concentrations never exceeded the State standard criteria.

Total nitrogen in White Lake averaged 1.53 mg/l and ranged from 0.53 mg/l to 2.99 mg/l. Most of the samples (70%) had total nitrogen concentrations between 1 mg/l and 2 mg/l, which is typical of lakes in South Dakota. The samples collected during 5/30/01 were less than 1 mg/l and probably reflected a post-runoff/pre-algae growth period.

Date	WL1	WL1	WL2	WL2	WL3	WL3
	Surface	Bottom	Surface	Bottom	Surface	Bottom
3/01/01			.56	.67	.55	
3/12/01	.53	.58				
4/30/01	.19	.25	.20	.28	.19	.23
5/30/01	< 0.02	.03	< 0.02	< 0.02	< 0.02	.13
7/02/01	.09	.10	.13	.17	.14	.13
7/30/01	< 0.02	.28	< 0.02	.26	< 0.02	.27
8/30/01	.32	.32	.29	.41	.31	.47
9/27/01	.18	.19	.25	.50	.25	.24
10/16/01	.18	.16	.23	.21	.23	.25

Table 6. Total ammonia concentrations (mg/l) for White Lake, Marshall County, South Dakota during 2001.

Phosphorus

Phosphorus is one of the macro-nutrients required for primary production. When compared with carbon, nitrogen, and oxygen, it is the least abundant (Wetzel, 2000). Phosphorus loading to lakes can be of an internal or external nature. External loading refers to surface runoff over land, dust, and precipitation. Internal loading refers to the release of phosphorus from the bottom sediments to the water column of the lake. Total phosphorus is the sum of all attached and dissolved phosphorus in the lake. The attached phosphorus is directly related to the amount of total suspended solids present. An increase in the amount of suspended solids increases the fraction of attached phosphorus.

The average in-lake total phosphorus concentration during the assessment was 0.16 mg/l. Total phosphorus concentrations between 0.1 and 0.2 mg/l are generally regarded as indicative of mesotrophic conditions (USEPA, 1974). Mesotrophic conditions indicate moderate lake productivity and do not indicate an excess amount of phosphorus in the lake. This is relatively good for a lake in South Dakota, where an excess of phosphorus seems to be the norm. Total phosphorus concentrations were generally lowest during the spring and highest during the summer and bottom samples were usually higher in total phosphorus concentration than the surface samples (Table 7). Some of this difference may be due to natural release of phosphorus from the sediments and some from sediment disturbance during sampling.

Total dissolved phosphorus is the unattached portion of the total phosphorus load. It is found in solution, but readily binds to soil particles when they are present. Total dissolved phosphorus, including soluble reactive phosphorus, is more readily available to plant life.

Unlike total phosphorus, average total dissolved phosphorus concentrations were reasonably high during spring run-off and decreased to a low during May 30, 2001, when spring run-off had ceased (Table 8). On the average, total dissolved phosphorus made up approximately 48% of the total phosphorus and the percentage varied little from season to season. The greatest differences were observed during April 1 and 12, 2001, when the percentage of total dissolved phosphorus reached as high and 89%. This may be due to run-off, low algal productivity and low uptake of dissolved phosphorus during this time.

Date	WL1	WL1	WL2	WL2	WL3	WL3
	Surface	Bottom	Surface	Bottom	Surface	Bottom
3/01/01			0.108	0.178	0.102	
3/12/01	0.101	0.112				
4/30/01	0.177	0.219	0.173	0.230	0.175	0.173
5/30/01	0.059	0.075	0.062	0.061	0.059	0.140
7/02/01	0.198	0.300	0.126	0.309	0.164	0.207
7/30/01	0.220	0.213	0.302	0.197	0.003	0.002
8/30/01	0.072	0.149	0.123	0.176	0.127	0.201
9/27/01	0.134	0.148	0.121	0.134	0.121	0.119
10/16/01	0.132	0.132	0.130	0.132	0.130	0.203

Table 8. Total dissolved phosphorus concentrations (mg/l) for White Lake, Marshall County, South Dakota during 2001.

Fecal Coliform Bacteria

White Lake is listed for the beneficial use of immersion recreation which requires that no single sample exceed 400 colonies/100ml or the 30 day geometric mean (consisting of at least 5 samples) be no more than 200 colonies/100ml. No exceedences of the state standard were observed during the project. Samples collected and analyzed by the State Health Lab for fecal coliform were consistently at or below the detection limit of 10 colonies per 100 ml (see Appendix A). The only sample collected that indicated the presence of fecal coliform was collected on July 2, 2001 and had a concentration of 20 colonies per 100 ml.

Limiting Nutrients

Two primary nutrients are required for cellular growth in organisms, phosphorus and nitrogen. Nitrogen is difficult to limit in aquatic environments due to its highly soluble nature and algal uptake of nitrogen from the atmosphere. Phosphorus is easier to control, making it the primary nutrient targeted for reduction when attempting to control lake eutrophication. The ideal ratio of nitrogen to phosphorus for aquatic plant growth is 10:1 (EPA, 1990). Ratios higher than 10 indicate a phosphorus-limited system. Those that are less than 10:1 represent nitrogen-limited systems.

The average total nitrogen (TN) to total phosphorus (TP) ratio for the water samples collected from White Lake was 10.4 with a range of 5.1 to 18.4 (Appendix A). There was little seasonality to the TN:TP ratios. TN:TP ratios during the summer did not particularly favor phosphorus or nitrogen.

Chlorophyll *a*

There were a limited number of samples analyzed for chlorophyll *a.* The data indicated relatively low concentrations during the spring and an algae bloom during July, 2001 at all three sites and during mid-October at site WL1. The concentrations were typical of other lakes in the ecoregion.

Table 9. Chlorophyll *a* **concentrations (mg/m³) for White Lake, Marshall County, South Dakota during 2001.**

Trophic State

Trophic state relates to the degree of nutrient enrichment of a lake and its ability to produce aquatic macrophytes and algae. The most widely used and commonly accepted method for determining the trophic state of a lake is Carlson's (1977) Trophic State Index (TSI). It is based on Secchi depth, total phosphorus, and chlorophyll *a* in surface waters. The values for each of the aforementioned parameters are averaged to give the lakes trophic state.

Lakes with TSI values less than 35 are generally considered to be oligotrophic and contain very small amounts of nutrients, little plant life, and are generally very clear. Lakes that have a score of 35 to 50 are considered mesotrophic and have more nutrients and primary production than oligotrophic lakes. Eutrophic lakes have a score between 50 and 65 and are subject to algal blooms and have large amounts of primary production. Hyper-eutrophic lakes receive scores greater than 65 and are subject to frequent and massive blooms of algae that may severely impair their beneficial use and aesthetic beauty.

Table 10. Trophic state and TSI values.

White Lake is classified for warmwater permanent fish life propagation and as determined in "Targeting Impaired Lakes in South Dakota" (Lorenzen, 2005), lakes or reservoirs with this use should have a median growing season (May 15 – September 15) Secchi/chlorophyll *a* TSI value of 58.4 or less to fully support their beneficial uses. During the study the median Secchi/chlorophyll *a* TSI during the growing season was 60.00, placing it within the eutrophic category and as not supporting its uses.

Phytoplankton

Algae populations were not monitored during the study. However, limited data collected during a previous statewide monitoring effort may provide insights into the algae of White Lake. Surface algae samples were collected mid-lake on 3 dates during June 26 and July 30, 2000 and March 1, 2001. A total of 22 taxa including one 'unidentified algae' category were collected during this short survey (see Appendix A for the original data).

Flagellated (motile) algae belonging to five phyla were the most diverse group of planktonic algae in White Dam Lake with nine taxa observed, including an unidentified microflagellate. Cryptomonad flagellates (Cryptophyta), euglenoids (Euglenophyta), and green flagellates (Chlorophyta) were equally distributed with two species each, whereas yellow-brown flagellates (Chrysophyta) and dinoflagellates (Pyrrhophyta) contributed one taxon apiece.

Non-motile green algae (Chlorophyta) represented the second most diverse algal group with six taxa collected, followed by diatoms (Bacillariophyta) and blue-green algae (Cyanophyta) with three taxa each.

White Lake summer algal biovolume averaged 13,599,557 μ m3/ml, of which nearly 91% was contributed by blue-green algae, almost entirely *Aphanizomenon flos-aquae*. Algal abundance (density) for June and July averaged 112,295 cells/ml, nearly 97% of which was contributed by blue-green algae.

The summer blue-green algae population (almost all *Aphanizomenon*) present in White Lake on July 30, 2000, consisting of 145,708 cells/ml and 17,047,836 μ m³/ml of biovolume, represents what is considered a dense bloom. Limited algae data obtained in past years suggest these blue-green blooms were considerably smaller in White Lake during the last two decades, e.g. $3,761,512 \mu m^3/ml$ in early August 1979 and 4,093,011 μ m³/ml in late July 1989 (Stueven and Stewart, 1996; Koth, 1981). The data further suggest that while there was little significant change in the size of algae populations between 1979 and 1989, the last decade White Lake summer blue-green populations appear to have increased by at least 4-fold.

Sediment Survey

The amount of soft sediment in the bottom of a lake may be used as an indicator of the volume of erosion occurring in its watershed and along its shoreline. The soft sediment on the bottom of lakes is often rich in phosphorus. When lakes turn over in the spring and fall, sediment and the nutrients are suspended in the water column making them available for plant growth. The accumulation of sediments in the bottom of lakes may also have a negative impact on fish and aquatic invertebrates. Sediment accumulation may often cover bottom habitat used by these species. The end result may be a reduction in the diversity of aquatic insect, snail, and crustacean species.

A sediment survey was conducted on White Lake during mid-winter of 2000/2001. A total of 246 holes were drilled through the ice. At each hole, the water depth was recorded and a piece of rebar was pushed into the sediment as far as possible and the length of rebar from the end back to the surface ice was noted. The difference between that measurement and the water depth equals the sediment depth.

Figures 11 and 12 provide contour maps of water depth and sediment depth. Water depth ranged from 0 to 24 feet (7.32 meters). The sediment depths ranged from 0 to 6 feet (1.83 meters) but were mostly around 2 feet (0.61 meters). These sediment depths are not considered unusual for a South Dakotan reservoir. However, lake depth could be increased, possibly up to 25%, if this sediment was removed. This might create conditions more favorable for stratification, remove sediment that could otherwise release nutrients into the water column, and extend the life of the lake.

Elutriate Testing

An elutriate test was run on sediment and water samples collected from mid-lake during 3/1/2001. Sediment was collected with a Petite Ponar sampler and water was collected with a Van Dorn sampler. The samples were shipped to the State Health Lab for analysis. The sediment was mixed with lake water and the resultant elutriate was analyzed for the same parameters as the receiving water.

The elutriate and receiving water tests indicated many of the parameters were below their respective detection limits and none of the results indicated problematic conditions concerning these parameters (Tables 11 and 12).

Table 11. Parameters that were at or below their respective detection limits for White Lake elutriate test samples, 3/1/2001.

Alachlor	Chlorodane	Endrin	Heptachlor
Heptachlor Epoxide	Methoxychlor	Toxaphene	Aldrin
Dieldrin	PCB screen (various	Diazinon	DDD
	Arochlors)		
DDT	DDE	Beta BHC	Gamma BHC
Alpha BHC	Endosulfan II	Atrazine	Cadmium
Lead	Silver		

Figure 10. Water depths for White Lake, Marshall County, South Dakota, 2001.

Figure 11. Sediment depths for White Lake, Marshall County, South Dakota, 2001.

Macrophyte Survey

A macrophyte/shoreline condition survey was conducted during August 2003. Fourteen locations were established approximately equidistant from each other around the perimeter of the lake. At each location, the bank stability, vegetative cover, and vegetative zone width were rated from 0 to 10 (10 being the optimal condition). Three macrophyte survey points were also established at each location with the nearest point being approximately ten feet from the shoreline and the farthest point 30-40 feet away from the shoreline. At each point, a weighted garden rake handle was thrown in four directions. The relative percent recovery of plant species on the rake was noted and the relative plant density at each point was judged from the four rake pulls.

The shoreline of White Lake was judged above average. The rating scores for bank stability, vegetative cover, and vegetative zone width averaged scores of 8.2, 8.6 and 6.9 respectively. This means that the lake had very good bank stability and vegetative cover. The lower vegetative zone width score and was due to the west side of the lake having relatively steep banks with little room for vegetative growth along the shore. The west shoreline is not impacted greatly by the prevailing westerly winds so erosion of this shoreline from wave action is minimal.

The macrophyte survey indicated few macrophytes in the lake. Only one rake toss out of fifty-six tosses retrieved a macrophyte (unidentified pondweed) and so macrophytes were not considered a problem in the lake.

Threatened and Endangered Species

The only one species on the federal list of threatened and endangered species likely to occur in the White Lake watershed is the bald eagle (Haliaeetus leucocephalis), which is listed as threatened. No bald eagles were encountered during this study; however, care should be taken when conducting mitigation projects in the White Lake watershed.

Nesting bald eagles have not been documented in the project area but there could be eagles migrating through the area, especially during the fall waterfowl migration. Any mitigation processes that take place should avoid the destruction of large trees that may be used as eagle perches, particularly if an eagle is observed using the tree as a perch or roost.

OBJECTIVE 2 – Tributary Water Chemistry and Loadings to White Lake

Tributary Sampling Schedule, Methods, and Materials

A total of ten tributary monitoring sites were selected along the main tributaries that lead to White Lake (Figure 12). The sites were selected to determine which portions of the watershed were contributing the greatest amount of nutrient and sediment load to the lake. Seven of the sites (sites WLO01, WLT02, WLT03, WLT04, WLT05, WLT06, WLT07, and WLT08) were equipped with Stevens Type F stage recorders. The

remaining three sites (sites WLT7N, WLT9, and WLT10) were equipped with ISCO Flow meters attached to a GLS auto-sampling unit. Water stages were monitored and recorded to the nearest $1/100th$ of a foot for each of the sites. A March-McBirney Model 210D flow meter was used to determine flows at various stages during spring run-off. The stages and flows were then used to create a stage/discharge relationship for each site.

Sampling at tributary sites began March 12, 2001 and continued on a weekly basis through May, and at least monthly thereafter and after significant rainfall, with completion on September 26, 2001. Most samples were collected using a suspended sediment sampler. Sites WLT7N, WLT09, and WLT10 were equipped with ISCO autosampling units to automatically collect samples based on increase of flow but the sampler decided to use the suspended sediment sampler instead of the automatically collected samples. Water samples were then filtered, preserved, and packed in ice for shipping to the State Health Lab in Pierre, SD according to the Standard Operating Procedures For Field Samplers (Stueven, et al., 2000).

The laboratory analyzed the samples for the following parameters:

Personnel conducting the sampling at each of the sites recorded the following visual observations of weather and stream characteristics.

Parameters measured in the field by sampling personnel were:

Total nutrient and sediment loads were calculated with the use of the Army Corps of Engineers eutrophication model known as FLUX (Walker, 1999). FLUX uses individual sample data in correlation with daily discharges to develop loading calculations for total phosphorus, total nitrogen, and total solids.

Figure 12. Stream sampling sites in the White Lake watershed.

Tributary Sampling Results

Fecal Coliform Bacteria

Fecal coliform are bacteria that are found in the digestive tract of warm-blooded animals. Some common types of bacteria are *E. coli*, *Salmonella,* and *Streptococcus,* which are associated with livestock, wildlife, and human waste (Novotny, 1994). Major sources of fecal coliform bacteria in the White Lake drainage are most likely cattle, wildlife, and humans (septic systems).

Approximately 42% of the samples had fecal coliform bacteria concentrations at or below the 10 colonies/100 ml detection limit (Table 13). Although no fecal coliform standard exists for the tributaries, 19% of the samples (15 samples) had concentrations above the 400 colonies/100 ml criterion for immersion recreation and 9% (7 samples) were above the 2000 colonies/100 ml criterion for limited contact recreation. The relatively high counts in these seven samples are thought to be due to either livestock or septic systems.

Date	WL01	WLT-2	WLT-3	WLT-4	WLT-5	WLT-6	WLT-7	WLT-7N	WLT-8	WLT-9
3/29/01								<10		
4/02/01		<10	<10	10	<10	<10	<10	<10		
4/09/01	250	10	20	10	10	10	210	10	40	10
4/12/01	40						80		30	100
4/18/01	<10	180	20	<10	<10	< 10	< 10	<10	<10	10
4/25/01	<10	470	50	10	<10	<10	30	<10	<10	10
5/07/01	200	60000	63000	1200	80	20	380	50	20	200
5/14/01	70	700	100	180	20	40	30	20	<10	60
6/14/01	20	3400	500	400	300	700	200	10	1400	2600
7/16/01									19000	
8/15/01	10			1100					3900	
9/26/01	<10			850					2200	

Table 13. Fecal coliform concentrations (colonies/100ml) in White Lake tributaries, Marshall County, South Dakota during 2001.

Alkalinity

Total alkalinity affects waters' ability to buffer against changes in pH. Total alkalinity consists of all dissolved species with the ability to accept and neutralize protons (Wetzel, 2000). Due to the abundance of carbon dioxide $(CO₂)$ and carbonates, most freshwater contains bicarbonates as the primary source of alkalinity. It is commonly found in concentrations as high as 200 mg/l.

Alkalinity concentrations in White Lake's tributaries varied from as high as 369 mg/l to as low as 94 mg/l (Table 14). The state standard for alkalinity is a maximum of 750 mg/l as a geometric mean or 1,313 mg/l in a single sample. None of the tributary samples exceeded 1313 mg/l. The mean concentrations from the sampling sites ranged from 164 mg/l to 287 mg/l. These concentrations are generally typical of streams in South Dakota.

Table 14. Continued.

Solids

Total solids are the sum of all dissolved and suspended as well as organic and inorganic materials. Dissolved solids are typically found in higher concentrations in groundwater. Tables 15 and 16 list the total solids and suspended solids concentrations found in the White Lake tributaries.

Table 15. Total solids concentrations (mg/l) for White Lake tributaries, Marshall County, South Dakota during 2001.

The mean annual total solids concentrations for the tributaries ranged from 686 to 2706 mg/l with site WLT-5, one of the smaller tributaries, having the greatest mean of 2706 mg/l. By contrast, Wild Rice Creek (sites WLT07, WLT-7N, WLT08, and WLT-9) had relatively low annual mean total solids concentrations of 686, 1371, 937, and 699 mg/l respectively. There was no clear seasonal pattern to the total solids concentrations although the samples taken from early April appeared to have the lowest concentrations.

Total suspended solids ranged from 1 to 102 mg/l and usually comprised only about 5% or less of the total solids. There is no State standard for total suspended solids that applies to the tributaries.

Nitrogen

Nitrogen is analyzed in four forms: nitrate/nitrite, ammonia, and total Kjeldahl nitrogen (TKN). From these four forms, total, organic, and inorganic nitrogen may be calculated. Nitrogen compounds are major cellular components of organisms. Because its availability may be less than the biological demand, environmental sources may limit productivity in freshwater ecosystems. Nitrogen is difficult to manage because it is highly soluble and very mobile in water.

Inorganic nitrogen is the form of nitrogen most readily available for plant growth. The total inorganic nitrogen concentrations were highest during the April spring run-off period and decreased to levels generally at or below 0.12 mg/l throughout the summer (Table 17). The 0.12 mg/l concentration is equal to the 0.1 mg/l detection limit for nitrate/nitrite plus the .02 mg/l detection limit for ammonia. These low values are probably a reflection of diminished runoff during the summer months.

Total organic nitrogen concentrations (Table 18) showed the opposite trend as inorganic nitrogen with the highest concentrations during the summer and lowest during the April spring run-off period. Organic nitrogen usually made up 70% or more of the total nitrogen during the summer and anywhere between 20% and 80% during spring run-off. This is probably a reflection of summer plant growth in the tributaries

Date	WL01	\sim WLT-2	WLT-3	WLT-4	WLT-5	WLT-6	WLT-7	WLT-7N	WLT-8	WLT-9
3/29/01								1.06		
4/02/01		0.53	0.50	0.49	0.54	0.62	0.49	0.77		
4/09/01	0.62	0.78	0.42	1.13	0.83	0.34	0.83	0.63	0.55	0.52
4/12/01	0.81							0.65	0.64	0.63
4/18/01	0.74	0.76	0.41	0.7	0.66	0.34	0.95	0.67	0.54	0.53
4/25/01	0.91	1.04	0.51	0.96	0.87	0.53	0.84	0.88	0.78	0.9
5/07/01	L.09	1.04	1.5	1.13	1.21	0.70	1.04	0.93	0.95	1.07
5/14/01	1.36	1.26	0.77	0.99	1.01	0.52	1.03	0.99	0.87	1.06
6/14/01	0.86	1.00	1.25	1.18	1.11	0.92	1.21	1.93	1.19	1.25
7/16/01	0.62								0.92	
8/15/01	1.32			0.91					1.21	
9/26/01	1.16			0.50					0.34	

Table 18. Total organic nitrogen concentrations (mg/l) for White Lake tributaries, Marshall County, South Dakota, 2001.

Phosphorus

Phosphorus is one of the macronutrients required for primary production. In comparison to carbon, nitrogen, and oxygen, it is the least abundant in natural systems (Wetzel, 2000). Phosphorus loading to lakes can be either internal or external. External loading refers to surface runoff, dust, and precipitation. Internal loading refers to the transfer of phosphorus from the bottom sediments to the water column of the lake. Total phosphorus is the sum of all attached and dissolved phosphorus in the lake.

Total dissolved phosphorus is the unattached portion of the total phosphorus load. It is found in solution, but readily adsorbs to soil particles when they are present. Total dissolved phosphorus, including soluble reactive phosphorus, is more readily available to plant life.

The total phosphorus concentrations in the tributaries ranged from 0.056 to 0.666 mg/l and averaged .205 mg/l (Table 19). The greatest concentrations generally occurred during April, the month of highest flows.

	Marshall County, South Dakota during 2001.									
Date	WL01	WLT-2	WLT-3	WLT-4	WLT-5	WLT-6	WLT-7	WLT-7N	WLT-8	WLT-9
3/29/01								0.666		
4/02/01		0.187	0.179	0.200	0.311	0.294	0.151	0.473		
4/09/01	0.376	0.260	0.138	0.340	0.294	0.123	0.451	0.220	0.241	0.163
4/12/01	0.231						0.323		0.217	0.271
4/18/01	0.201	0.156	0.097	0.264	0.109	0.079	0.263	0.146	0.189	0.188
4/25/01	0.195	0.106	0.065	0.171	0.165	0.070	0.187	0.119	0.099	0.091
5/07/01	0.172	0.128	0.194	0.169	0.153	0.086	0.175	0.156	0.061	0.068
5/14/01	0.146	0.129	0.188	0.166	0.063	0.069	0.102	0.113	0.065	0.060
6/14/01	0.074	0.112	0.433	0.214	0.183	0.136	0.063	0.254	0.077	0.119
7/16/01	0.171								0.216	
8/15/01	0.091			0.140					0.221	
9/26/01	0.117			0.110					0.056	

Table 19. Total phosphorus concentrations (mg/l) for White Lake tributaries, Marshall County, South Dakota during 2001.

Total dissolved phosphorus (Appendix A) made up anywhere from 11% to 100% of the total phosphorus. The percentages varied so much that seasonality or differences between sites were not discernible.

Tributary flows and nutrient and sediment loadings

Discharge from the Wild Rice River, and rainfall, are the two primary sources of water for White Lake, while very little groundwater enters the lake. For this reason groundwater will not be considered a major contributor of hydrologic loads.

Table 20 exhibits the total inflows to White Lake during the period of flow. April clearly had the most flow (73.25% of the total annual flow). Of the remaining flow, March and May accounted for an additional 20.70% while the remaining summer and autumn months only accounted for 6% or so of the total annual inflow. Given that many of the nutrients discussed in the previous section also peaked during April, it is clear that most of the nutrient loading occurs during the spring run-off period.

Sediment and nutrient loads were calculated through the use of FLUX (Army Corps of Engineers Loading Model) for those sites that directly or in combination with an adjoining tributary, enter White Lake (Table 21). There is one main tributary, Wild Rice Creek, and three minor tributaries. Sites WL07 and WL07N combine for one inflow from Wild Rice Creek. Sites WL02 and WL03 combine for one inflow from a minor tributary. And sites WL05 and WL06 are on separate, minor tributaries. Sites 4, 8, and 9 had no meaningful stage discharge relationships and sediment and nutrient loads were not calculated for these sites.

The majority of the annual phosphorus, nitrogen, and sediment loads clearly comes from Wild Rice Creek and makes up approximately 86% or more of those loads (Tables 21 - 23). The minor tributary containing sites WL02 and WL03 had the second highest annual loads between 5% and 10% of the annual loads. The annual loads from the tributaries containing sites WL05 and WL06 were negligible.

Areal mass loadings also indicated that Wild Rice Creek was clearly the most important in terms of areal loads and best management practices should be prioritized in the Wild Rice Creek watershed.

Parameter	Units	$WL02+WL03$	WL05	WL06	Wild Rice	TOTAL
					Creek	
Total P	$\frac{kg}{yr}$	227.8	42.3	51.6	3,042.6	3,364.3
Total Diss. P	kg/yr	126.7	36.9	43.9	1,844.3	2,051.8
Total N	kg/yr	2,160.8	296.2	408.4	18,338.5	21,203.9
Inorganic N	$\frac{kg}{yr}$	1,004.0	136.1	160.9	10,065.3	11,366.3
Susp. Solids	$\frac{kg}{yr}$	29,075	916	1,826	537,257	569,074

Table 21. Annual mass loading (kg/year) of various parameters to White Lake, Marshall County, South Dakota, 2001.

Table 22. Annual areal loading (mg/m²/year) of various parameters to White Lake, Marshall County, South Dakota, 2001.

Parameter	Units	$WL02+WL03$	WL05	WL06	Wild Rice	TOTAL
					Creek	
Total P	$mg/m^2/yr$	14.9	8.0	7.9	203.3	234.1
Total Diss. P	$mg/m^2/yr$	8.3	7.7	6.7	123.2	145.9
Total N	$mg/m^2/yr$	141.0	61.8	62.2	1,225	1,490
Inorganic N	$mg/m^2/yr$	65.5	28.4	24.5	672.6	791
Susp. Solids	$mg/m^2/yr$.90	191.2	278.2	35,899	36,370

Reduction Response Modeling

Inlake reduction response modeling was conducted with BATHTUB, an Army Corps of Engineers Eutrophication Response Model (Walker, 1999). System responses were calculated using reductions in the loading of phosphorus to the lake from the tributaries. Loading data were taken from the results of the FLUX model calculated at the inlets to the lake. Atmospheric loads were provided by SDDENR.

BATHTUB provides numerous models for the calculation of in-lake concentrations of phosphorus, nitrogen, chlorophyll *a*, and Secchi depth. Models are selected that most closely predict current in-lake conditions from the loading data provided. As reductions in the phosphorus load are predicted in the loading data, the selected models will closely mimic the response that the lake will have to these reductions.

Table 24 and Figure 13 show the trophic state response to various percent reductions in the phosphorus load. The observed and predicted water quality is listed in the first three columns and the other columns represent a percent reduction in total phosphorus load to the lake and the predicted trophic state (relative to the amount originally predicted in the lake).

A discrepancy is present because South Dakota's current TSI goals are based on median TSI values whereas the BATHTUB models predict mean TSI values. There is a four point difference between the median Secchi-chlorophyll TSI and the mean value. This is not uncommon for data from natural systems where the data are often not normally distributed. To compensate for this difference, the TSI goal was adjusted upward four points so the BATHTUB model results could be compared to a TSI goal. The adjusted TSI goal (62) is four points higher than the original TSI goal of 58 for warm water permanent fish life propagation waters.

Table 24. Trophic state values from White Lake in response to incremental percent reductions in total phosphorus loadings from sites WL02+WL03 and Wild Rice Creek.

	Actual Median	Actual Mean	Predicted Mean	10%	20%	30%	40%	50%	60%	70%	80%	90%	95%
TP TSI		76.8	72.5	72.0	71.5	71.0	70.5	69.9	69.3	68.6	67.9	67.1	66.7
Chla TSI		64.8	65.0	64.8	64.6	64.4	64.2	64.0	63.7	63.4	63.1	62.7	62.5
Secchi TSI		63.2	63.4	63.2	63.0	62.8	62.6	62.4	62.2	61.9	61.6	61.3	61.1
Sec-Chl TSI	60.00	64.0	64.2	64.0	63.8	63.6	63.4	63.2	62.95	62.65	62.35	62.0	61.8

The TSI values exhibited a relatively steady (but small) decrease for each ten percent decrease in phosphorus loading. The target Sec-Chl TSI of 62 was not reached until nearly 85% of the phosphorus was removed. The original annual phosphorus load was 3364 kg/yr so the annual phosphorus load needs to be decreased by 2859 kg/yr to reach the acceptable new load (TMDL) of 505 kg/yr. This is clearly not realistic and it appears that a site specific target needs to be used instead of the one based on Lorenzen (2005).

Inlake Reduction Curves Based on Lorenzen (2005) Support Criteria and applied to White Lake, Marshall County, South Dakota.

Figure 13. Graphical presentation of trophic state values in response to incremental percent reductions in total phosphorus loadings from the incoming tributaries.

Long-Term Trends

Data from this report are included in Figure 14 as well as total phosphorus and Secchi transparency TSI values calculated during previous sampling efforts. Chlorophyll *a* based TSI values were not included due to a lack of historical data.

The trend of the TSI values is towards an increase in TSI value and hence a decrease in lake quality. White Lake is listed on the state's 2004 303(d) list as an impaired waterbody with a declining trend in water quality as a result of nonpoint source pollution.

Figure 14. Trends in total phosphorus and Secchi transparency trophic state indices in White Lake, South Dakota.

Lorenzen's (2005) targeting criteria is based on a median Secchi-chlorophyll *a* TSI and lack of historical chlorophyll *a* data precludes using these criteria for the trend analysis. Even so, the historical total phosphorus TSIs are clearly greater than Lorenzen's (2005) Sec-Chl TSI target of 58 for warm-water permanent fish life propagation waters and are usually greater than the adjusted TSI target of 62 when mean values are used. The trend is for increasing phosphorus. The Secchi TSI also showed an increasing trend and the historical data also indicated that Lorenzen's (2005) target of 58 has not been reached (assuming the Secchi TSIs alone are representative of Sec-Chl TSIs if chlorophyll *a* data were available).

Reductions in nutrient and sediment load to the lake may help to reverse this trend and shift the lakes Sec-Chl TSI to the TSI target value. It is thought that any significant decrease in total phosphorus would also likely be accompanied by a decrease in chlorophyll *a* and an increase in Secchi transparency (decrease in Secchi and chlorophyll *a* TSIs).

OBJECTIVE 3 - Quality Assurance Reporting

Quality Assurance/ Quality Control (QA/QC) samples were collected for at least 10% of the total number of samples taken. One hundred thirty-seven samples were collected during the project and an additional were 13 blank samples and 12 duplicate samples collected from the lake and tributaries sites for QA/QC purposes (Table 25). The industrial statistic "%I" was used to assess the data precision; where precision $(\%I)$ = difference between duplicate analytical values divided by the sum of the values, multiplied by 100. Values greater than 10% were considered problematic and further investigation may be needed to correct the problem.

The field blanks were consistently at or below the detection limits of the parameters tested except for three blank samples analyzed for total solids. This may be due to laboratory error or due to contamination of the water used for the blank samples. Because most of the blank samples were satisfactory, it is felt that no further action needs to be taken to investigate reasons for the errant data.

The duplicate samples were generally satisfactory but two parameters, total suspended solids and total Kjeldahl nitrogen, had average industrial statistics greater than 10%. There are no obvious reasons for these results and so further investigation may be needed to resolve this issue.

SITE	DATE	Type	DEPTH	TALKA	TSOL	TSSOL	AMMO	NIT	TKN	TP	TDP	FEC
QA/QC	04-Apr-01	Blank		&5	<7	\leq 1	< 0.02	< 0.1	< 0.36	< 0.002	< 0.002	<10
WLT8	09-Apr-01	Blank		<6	<7	\leq 1	< 0.02	< 0.1	< 0.36	< 0.002	< 0.002	<10
WLT8	09-Apr-01	Duplicate	SURFACE	109	572	60	0.25	0.6	0.62	0.244	0.148	20
WLT8	09-Apr-01	Sample	SURFACE	109	571	46	0.25	0.6	0.80	0.241	0.154	40
%				0%	.09%	13.2%	0%	0%	12.7%	.62%	1.99%	.33%
WLT5	18-Apr-01	Blank		<6	< 6	\leq 1	< 0.02	0.1	< 0.36	0.002	0.002	<10
WLT-5	18-Apr-01	Duplicate	SURFACE	358	3274	5	< 0.02	0.05	0.67	0.108	0.104	<10
WLT-5	18-Apr-01	Sample	SURFACE	362	3317	$\overline{2}$	< 0.02	0.1	0.68	0.109	0.105	<10
%				.56%	.65%	42.9%	0%	33.3%	.74%	.46%	.48%	0%
WLT-7n	25-Apr-01	Blank		< 6	<7	\leq 1	< .02	< 0.1	< .36	< .002	< 0.002	<10
WLT-7n	25-Apr-01	Duplicate	SURFACE	190	1209	$\overline{7}$	< 0.02	0.3	0.79	0.116	0.103	20
WLT-7n	25-Apr-01	Sample	SURFACE	190	1401	4	< 0.02	0.3	0.90	0.119	0.107	<10
%				0%	7.36%	27.3%	0%	0%	6.51%	1.28%	1.90%	50.0%
WLT-2	30-Apr-01	Blank		<6	\langle 7	\leq 1	< 0.02	< 0.1	< 0.36	< 0.002	< 0.002	<10
WLT-2	30-Apr-01	Duplicate	SURFACE	175	907	26	0.20	0.3	0.95	0.170	0.080	<10

Table 25. Field blanks and duplicates for the White Lake assessment project.

OBJECTIVE 4- Annualized Agricultural Non-Point Source Model (ANNAGNPS)

ANNAGNPS is a data intensive watershed model that routes sediment and nutrients through a watershed by utilizing land uses and topography. The watershed is broken up into cells of varying sizes based on topography. Each cell is assigned a primary land use and soil type. Best Management Practices (BMPs) are then simulated by altering the land use in the individual cells and reductions are calculated at the outlet of the watershed.

In order to objectively assess the impact of the watershed use animal feeding operations located within the watershed, the Annualized AGNPS (ANNAGNPS) feedlot assessment subroutine was employed. A complete evaluation was conducted on all animal-feeding areas with a defined drainage to White Lake. Animal lots with drainages confined to small areas and having no defined discharges were not rated during the assessment. Lots that were rated were assessed for a 25-year, 24-hour storm event in the drainage area. This is the largest event that waste systems in the area are designed to handle. The lots were given a score and prioritized. DENR has used a score of 50 to denote critical feedlots. The results of the ANNAGNPS model runs are summarized in Tables 26 and 27.

	Diss. P	Attchd P	Total P	Diss. N	Attchd N	Total N	Sediment
Original condition	17,285	367	17,652	5,980	301	6,281	67
If all pastures poor	25,501	418	25,919	6,625	337	6,962	94
If all pastures good	15,418	359	15,777	5,851	284	6,135	63
Small grain uses	10,841	111	10.952	4,394	82	4,476	9
No-till							
Row crops use No-	16,579	149	16,728	5,744	126	5,870	17
till							
Without feedlots	17,283	367	17,650	5,964	292	6,256	67
Crops now CRP	4,320	90	4,410	3,134	45	3,179	$\overline{4}$

Table 26. ANNAGNPS predicted loads (tons/yr) of various parameters for different land use scenarios in the White Lake watershed, Marshall County, South Dakota.

The results in Tables 26 and 27 show a number of valuable points. Taking out the feedlots had a negligible effect on nutrient or sediment loads. The model results indicate feedlots are not a serious problem. This is partially supported by the feedlot assessment subroutine. Only four of eleven lots had scores of 50 or more and one of these had a high score only because there was a relatively large area upslope of the lot. The lot with the highest score (87) had been suggested to be in need of improvement by the project coordinator and DENR personnel and it might be a problem even though the ANNAGNPS run did not indicate so. All four lots should be visually inspected and assessed for their potential and need for erosion/nutrient controls.

 The original condition of the pastures was "fair". Changing the pastures to a poor condition showed the effect of having poor condition pastures. Dissolved phosphorus and sediment increased by about 40%. Interestingly, changing the pastures from fair to good condition only resulted in a relatively minor decrease in nutrients and sediments (2% - 11% decreases).

Adopting no-till use on small grain crops produced a large (86%) decrease in sediment loading. The nutrients were also significantly reduced; anywhere from 27% to 73%. This shows the value of no-till in reducing erosion and subsequent nutrient loading.

Adopting no-till use on row crops also had a large (75%) decrease in sediment loading. Its impact on nutrients was mixed and varied from 4% to 59%. Nevertheless, no-till use on row crops is still valuable for sediment and nutrient control.

Changing all of the crops to grass (CRP) resulted in a 75% reduction of phosphorus. However, it is doubtful that all crops would be changed to CRP so a combination of notill, pasture improvements, CRP plantings and perhaps in-lake restoration practices will need to be implemented to meet the TMDL.

It should be noted, however, that implementing no-till on all small grain and row crops, eliminating all feedlot impacts, and converting all pastures to a good condition will only achieve a 54% reduction in phosphorus loading. This could be increased somewhat by converting some of that cropland to CRP instead of implementing no-till residue management but even this scenario is not particularly realistic. It appears the TMDL target of an 85% reduction is not realistic and should be changed to conform to the social and economic limitations in the watershed while still supporting the lakes beneficial uses.

OBJECTIVE 5 - Public Participation

State Agencies

The South Dakota Department of Environment and Natural Resources (SDDENR) was the primary state agency involved in the completion of this assessment. SDDENR provided equipment as well as technical assistance throughout the project.

The South Dakota Department of Game, Fish and Parks provided information about threatened and endangered species and a copy of the latest Fishery Report on White Lake.

Federal Agencies

The Environmental Protection Agency (EPA) provided the primary source of funds for the completion of the assessment on White Lake. The Natural Resource Conservation Service (NRCS) provided technical assistance. The Farm Service Agency allowed access to historical records to obtain data for this project report.

Local Governments; Industry, Environmental, and other Groups; and Public at Large

The Marshall County Conservation District sponsored the project, and provided the accounting services during the course of this project. Public involvement consisted of individual meetings with landowners that provided a great deal of historic perspective on the watershed. There was a newspaper publication in May of 2001 for public awareness. Marshall County Conservation District Supervisory meetings were attended by project participants, to give updates of the progress of the project. Matching funds came from several groups to complete the project at White Lake. Table 28 depicts the funding sources, the proposed budget from each of these sources, total expenditures, and the percentage of the proposed budget that was utilized. In-kind match came primarily from the Marshall Conservation District members using their time to manage and direct the project. Only 25% of the budgeted local in-kind match was met. This was likely due to an overestimation of project management load for the Marshall Conservation District. The final federal:nonfederal expenditure ratio was 61.75 to 38.25.

Organization	Budget	Cash	In-Kind	% utilized
Federal EPA 319	66,786.00	66,786.00		100%
Wild Rice River Water Development District	1,000.00	1,000.00		100%
James River Water Development District	10,000.00	10,000.00		100%
South Dakota Dept. Env. Nat. Res.	29,374.00	29,374.00		100%
Marshall County Conservation District	4,050.00		1,002.77	25%

Table 28. Funding sources and funds utilization for the White Lake Assessment Project.

RECOMMENDATIONS

The BATHTUB model indicated approximately a 85% reduction in phosphorus loading is needed for White Lake to reach the target TSI, based on Lorenzen's (2005) target for waters with a warmwater permanent fish life propagation beneficial use and adjusted for mean TSI values. And the ANNAGNPS model runs indicated that a 85% reduction in phosphorus is not realistic. It is also clear that implementing no-till residue management on all small grain and row crops, eliminating all feedlot effects, and creating good condition in all pastures is also not realistic nor will these activities add up to a 85% reduction in total phosphorus (TP) loading. Therefore, it is recommended that a target be established that reflect and recognize the social and economical constraints within the watershed while still supporting the lakes beneficial uses.

Realistic targets for White Lake should be based on BMP induced nutrient reductions within the watershed resulting in watershed specific targets. It is reasonable to believe that half of the small grain and row crops can use no-till and half of the pastures could be improved to a good condition. This will result in a 27% reduction in TP loading. If an additional 3% reduction could be obtained by converting some of the remaining "non" no-till crops to CRP then a 30% reduction in TP loading is achieved. As illustrated in Figure 15, a 30% reduction in TP loading will result in a TP TSI value of 71. Therefore, it is recommended the target for White Lake be changed from a median growing-season Sec-Chl TSI value of 58 or greater for full support to a mean TP TSI of 71 or greater for full support.

Based on an approach that recognizes the social and economic limitations in the watershed, it is proposed that the TMDL be 2355 kg/yr. This load is a 1009 kg/yr decrease from the original TP load of 3364 kg/yr and a 30% reduction in TP loading is needed to achieve the TMDL. Figure 15 graphically shows the trophic state responses to incremental TP load reductions.

To achieve the phosphorus loading reduction, the following restoration activities are recommended for the White Lake watershed.

- 1. Rangeland BMP
	- a. Grazing and Rangeland Management
	- b. Alternative Livestock Watering Sources
	- c. Windbreak/ Shelterbelt Establishment
- 2. Cropland BMP
	- a. Grassed Waterways
	- b. Crop Residue Management
	- c. Filter Strips
	- d. Integrated Crop Management
	- e. Conservation Crop Rotation
	- f. CRP Program

 Figure 15. Graphical presentation of trophic state values in response to incremental percent reductions in total phosphorus loadings from the tributaries and alternative TSI target level.

It should be pointed out the recommended TMDL was based on a "measured" TP load and the TP load may vary from year to year. During the study, the annual rainfall in Britton was 20.67 inches. This compared favorably to a 1971-2000 annual average of 20.68 inches so the study did represent an "average" rainfall year and presumably an "average" TP load, limnological conditions, etc. Given the variable conditions in nature, additional activities may need to be implemented to provide a margin of safety for phosphorus control.

Based on the ANNAGNPS model run, 56 cells out of 360 cells (16%) were designated as high priority because they had phosphorus loadings of 50 or more lbs/year (Figure 16). These 56 cells accounted for 80% of the total phosphorus cell loads and approximately 22% of the watershed area. The remaining cells were designated as secondary priority.

Secondary activities such as implementing animal waste management systems (if visual inspections reveal problem situations), in-lake aeration to alleviate dangerously low dissolved oxygen concentrations at the bottom of the lake, and alum applications to precipitate phosphorus and prevent internal phosphorus loading should also be considered. Implementing one or more of these could supplement the phosphorus loading decreases produced by the rangeland and cropland BMPs.

Figure 16. Priority cells within the White Lake watershed.

ASPECTS OF THE PROJECT THAT DID NOT WORK WELL

All of the objectives proposed for the project were met in an acceptable fashion and in a reasonable time frame. The only flaw in an otherwise excellent effort arose because the outlet flows were not monitored. Originally, the lake elevation was going to be measured and flows calculated from a known relationship between elevation and flows at the spillway. However, the spillway underwent modifications during the project and this precluded using those measurements.

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APPENDIX A

Water Quality Data for the White Lake Assessment Project

Table 30. Water quality data for White Lake's tributaries, Marshall County, South Dakota.

Table 30. Continued.

WLT05DATEWAT T° AIR T° CONDO DO pH ALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TIN:TP TDP/TP TON TON/TN
2.18 1.66 550 0.89 7.6 207 1762 5 1 0.2 0.9 0.74 0.311 0.277 <10 <1 1.64 1.1 5.273312 0.890675 0.54 0.39096 4/2/2001 2.18 1.66 550 0.89 7.6 207 1762 5 1 0.2 0.9 0.74 0.311 0.277 <10 <1 1.64 1.1 5.273312 0.890675 0.54 0.3292684/9/2001 6.54 5.55 1640 11.54 7.52 263 2346 6 4 <0.02 0.8 0.85 0.294 0.268 10 1 1.65 0.82 5.612245 0.911565 0.83 0.50303 4/18/2001 6.86 10.55 1785 12.63 7.7 362 3317 2 1 <0.02 0.1 0.68 0.109 0.105 <10 <1 0.78 0.12 7.155963 0.963303 0.66 0.8461544/25/2001 9.11 11.11 1548 8.87 7.77 262 2616 4 <1 <0.02 0.6 0.89 0.165 0.144 <10 13.5 1.49 0.62 9.030303 0.872727 0.87 0.5838935/7/2001 9.55 11.11 1476 10.7 7.74 266 2470 5 4 <0.02 <0.1 1.23 0.153 0.116 80 26.2 1.33 0.12 8.69281 0.75817 1.21 0.9097745/14/2001 17.92 29.44 2315 8.28 7.44 354 3396 6 2 <0.02 <0.1 1.03 0.063 0.057 20 13.5 1.13 0.12 17.93651 0.904762 1.01 0.8938056/14/2001 16.44 16.11 2017 6.36 7.62 295 3035 7 1 0.02 <0.1 1.13 0.183 0.157 300 435 1.23 0.12 6.721311 0.857923 1.11 0.9024391.11 0.902439 WLT06DATEWAT T° AIR T° CONDO DO DHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLI TN TIN. TN:TP TDP/TP TON TON/TN 4/2/2001 0.16 13.33 251 0.96 7.67 176 772 17 2 0.03 1 0.65 0.294 0.238 <10 2 1.65 1.03 5.612245 0.809524 0.62 0.3757580.62 0.375758 4/9/2001 5.2 5.55 549 13.14 166 664 1 <1 <0.02 0.5 <0.36 0.123 0.114 10 2 0.86 0.52 6.99187 0.926829 0.34 0.3953494/18/2001 6.11 9.44 760 11.92 7.84 285 1198 3 <1 <0.02 0.1 0.36 0.079 0.068 <10 <1 0.46 0.12 5.822785 0.860759 0.34 0.739134/25/2001 7.5 12.22 696 10.86 7.74 211 1063 3 1 <0.02 0.2 0.55 0.07 0.063 <10 <1 0.75 0.22 10.71429 0.9 0.53 0.7066670.53 0.706667 5/7/2001 9.22 11.11 773 11.66 7.81 234 1148 6 4 <0.02 0.1 0.72 0.086 0.066 20 50.4 0.82 0.12 9.534884 0.767442 0.7 0.8536590.7 0.853659 5/14/2001 22.07 28.88 1219 12.48 7.73 346 1375 7 1 <0.02 <0.1 0.54 0.069 0.05 40 23.1 0.64 0.12 9.275362 0.724638 0.52 0.81256/14/2001 16.36 15.55 903 7.17 7.72 275 1157 4 1 <0.02 <0.1 0.94 0.136 0.081 700 >2420 1.04 0.12 7.647059 0.595588 0.92 0.884615WLT07DATEWAT T° AIR T° CONDO DO pHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TN:TP TDP/TP TON TON/TN 4/2/2001 0.09 2.78 286 9.79 7.85 160 885 11 6 0.08 0.7 0.57 0.151 0.116 <10 30.1 1.27 0.78 8.410596 0.768212 0.49 0.3858274/9/2001 1.46 5.55 355 16.18 7.82 109 539 102 16 0.67 0.7 1.5 0.451 0.236 579 210 2.2 1.37 4.878049 0.523282 0.83 0.3772734/18/2001 4.07 9.44 365 13.11 8.04 136 559 19 4 0.5 0.4 1.45 0.263 0.206 <10 8.5 1.85 0.9 7.034221 0.78327 0.95 0.5135144/25/2001 6.09 9.99 506 11.09 7.96 156 794 44 3 0.05 0.3 0.89 0.187 0.101 30 41 1.19 0.35 6.363636 0.540107 0.84 0.7058825/7/2001 11.14 10.55 688 10.18 8.11 184 975 40 7 <0.02 0.1 1.06 0.175 0.087 380 461 1.16 0.12 6.628571 0.497143 1.04 0.8965525/14/2001 17.75 27.22 874 10.85 8.3 237 1041 12 2 <0.02 0.1 1.05 0.102 0.066 30 16.1 1.15 0.12 11.27451 0.647059 1.03 0.8956526/14/2001 17.19 15.55 930 8.19 8.06 257 1161 11 3 0.02 0.1 1.23 0.063 0.046 200 345 1.33 0.12 21.11111 0.730159 1.21 0.909774WLT07NDATEWAT T° AIR T° CONDO DO pHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TN:TP TDP/TP TON TON/TN 3/29/2001 0.34 5 92 3.05 176 1171 5 4 0.67 0.7 1.73 0.666 0.638 <10 14.2 2.43 1.37 3.648649 0.957958 1.06 0.4362144/2/2001 0.9 2.78 241 0.27 141 827 11 1 0.16 1.2 0.93 0.473 0.42 <10 9.6 2.13 1.36 4.503171 0.887949 0.77 0.3615024/9/2001 6.41 5.55 734 13.42 7.64 157 924 10 4 0.08 1.8 0.71 0.22 0.189 10 27.5 2.51 1.88 11.40909 0.859091 0.63 0.2509964/12/2001 2.38 6.11 404 14.06 7.93 116 531 66 16 0.51 0.5 1.16 0.323 0.186 80 60.9 1.66 1.01 5.139319 0.575851 0.65 0.3915664/18/2001 4.33 9.44 1145 12.24 7.68 307 2040 1 1 <0.02 0.4 0.69 0.146 0.125 <10 5.2 1.09 0.42 7.465753 0.856164 0.67 0.6146794/25/2001 6.68 9.99 785 11.38 7.82 190 1401 4 <1 <0.02 0.3 0.9 0.119 0.107 <10 11 1.2 0.32 10.08403 0.89916 0.88 0.7333335/7/2001 8.83 10.55 805 12.55 7.87 204 1535 7 4 <0.02 0.3 0.95 0.156 0.122 50 60.9 1.25 0.32 8.012821 0.782051 0.93 0.7445/14/2001 16.92 27.22 1762 7.42 7.71 364 2419 10 <1 <0.02 0.1 1.01 0.113 0.093 20 14.3 1.11 0.12 9.823009 0.823009 0.99 0.8918926/14/2001 16.72 15.55 1304 7.21 7.69 380 1821 7 <1 <0.02 <0.1 1.95 0.254 0.212 10 5.1 2.05 0.12 8.070866 0.834646 1.93 0.941463

Table 30. Continued.

WLT08DATEWAT T° AIR T° CONDO DO pHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TN:TP TDP/TP TON TON/TN 4/9/2001 0.55 5.55 392 16.5 109 571 46 8 0.25 0.6 0.8 0.241 0.154 40 27.2 1.4 0.85 5.809129 0.639004 0.55 0.3928574/12/2001 2.67 6.11 440 14.04 7.9 123 565 47 11 0.3 0.3 0.94 0.217 0.119 30 11.9 1.24 0.6 5.714286 0.548387 0.64 0.5161294/18/2001 3.71 7.22 348 13.34 7.93 141 525 10 3 0.45 0.3 0.99 0.189 0.136 <10 2 1.29 0.75 6.825397 0.719577 0.54 0.4186054/25/2001 5.92 8.88 450 11.52 7.96 151 682 10 <1 <0.02 0.2 0.8 0.099 0.06 <10 5.1 1 0.22 10.10101 0.606061 0.78 0.785/7/2001 8.48 10.55 668 12.6 8.04 204 990 6 3 <0.02 <0.1 0.97 0.061 0.04 20 30.5 1.07 0.12 17.54098 0.655738 0.95 0.887855/14/2001 17.87 13.33 923 10.68 8.16 237 1093 2 <1 <0.02 <0.1 0.89 0.065 0.054 <10 26.2 0.99 0.12 15.23077 0.830769 0.87 0.8787880.878788 6/14/2001 16.04 15 1017 8.94 8.1 263 1342 15 1 <0.02 <0.1 1.21 0.077 0.054 1400 1203 1.31 0.12 17.01299 0.701299 1.19 0.9083977/16/2001 19.5 23.88 980 21.78 7.37 263 1218 76 12 0.07 0.3 0.99 0.216 0.041 19000 >2420 1.29 0.37 5.972222 0.189815 0.92 0.7131788/15/2001 19.04 20.55 969 5.47 7.83 273 1180 66 21 0.08 0.1 1.29 0.221 0.026 3900 >2420 1.39 0.18 6.289593 0.117647 1.21 0.8705049/26/2001 10.45 15 814 9.72 8.5 311 1202 24 5 0.02 0.1 0.36 0.056 0.013 2200 >2420 0.46 0.12 8.214286 0.232143 0.34 0.73913WLT09DATEWAT Tº AIR Tº CONDO DO PHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TN:TP TDP/TP TON TON/TN 4/9/2001 0.33 5.55 431 13.43 7.36 121 585 4 2 0.21 0.7 0.73 0.163 0.133 10 11 1.43 0.91 8.773006 0.815951 0.52 0.3636364/12/2001 3.63 6.11 358 12.49 7.73 116 419 26 8 0.46 0.4 1.09 0.271 0.234 100 461 1.49 0.86 5.498155 0.863469 0.63 0.4228194/18/2001 2.11 7.22 330 12.81 7.75 145 510 3 1 0.42 0.4 0.95 0.188 0.147 10 5.2 1.35 0.82 7.180851 0.781915 0.53 0.3925934/25/2001 5.67 8.33 442 11.09 7.29 153 689 5 1 <0.02 0.3 0.92 0.091 0.064 10 19.9 1.22 0.32 13.40659 0.703297 0.9 0.7377055/7/2001 8.26 9.99 601 11.25 7.75 194 859 2 1 <0.02 0.1 1.09 0.068 0.049 200 172 1.19 0.12 17.5 0.720588 1.07 0.899165/14/2001 18.26 26.11 739 9.23 7.77 220 833 7 <1 <0.02 <0.1 1.08 0.06 0.04 60 31.8 1.18 0.12 19.66667 0.666667 1.06 0.8983056/14/2001 16.3 15 804 7.27 7.86 240 999 15 1 <0.02 0.1 1.27 0.119 0.062 2600 1990 1.37 0.12 11.51261 0.521008 1.25 0.912409WLT10DATEWAT T° AIR T° CONDO DO pHALKA TS TSS VSS AMMON NIT TKN TP TDP FC E COLITN TIN TN:TP TDP/TP TON TON/TN 3/29/2001 0.49 5 7.5 96 401 6 4 0.18 1.2 0.96 0.383 0.358 <10 1 2.16 1.38 5.639687 0.934726 0.78 0.3611114/2/2001 5 93 525 33 7 0.14 1.8 0.97 0.502 0.398 10 12.2 2.77 1.94 5.517928 0.792829 0.83 0.2996394/9/2001 4.35 5.55 550 14.41 7.79 114 677 92 18 0.23 1.5 1.08 0.473 0.273 291 190 2.58 1.73 5.454545 0.577167 0.85 0.3294574/12/2001 3.22 6.11 476 13.67 7.78 130 840 132 32 0.31 1.1 0.88 0.477 0.278 560 411 1.98 1.41 4.150943 0.582809 0.57 0.2878794/18/2001 5.62 12.22 591 12.63 7.96 160 965 28 4 0.28 0.5 0.81 0.202 0.135 <10 12.1 1.31 0.78 6.485149 0.668317 0.53 0.404585/7/2001 11.21 9.44 699 11.14 8.03 179 1093 55 9 0.08 0.5 1.41 0.266 0.142 2800 >2420 1.91 0.58 7.180451 0.533835 1.33 0.6963350.696335 5/14/2001 21.31 29.44 1028 17.14 8.43 212 1118 8 1 <0.02 <0.1 1.08 0.113 0.067 190 131 1.18 0.12 10.44248 0.59292 1.06 0.8983056/14/2001 17.9 17.78 968 7.61 7.81 210 1168 19 1 <0.02 0.4 1.25 0.164 0.138 1300 980 1.65 0.42 10.06098 0.841463 1.23 0.7454550.745455 7/16/2001 23.13 24.44 2014 6.49 7.81 145 2553 136 22 0.14 <0.1 1.33 0.271 0.116 24000 >2420 1.43 0.24 5.276753 0.428044 1.19 0.8321688/15/2001 23.1 24.44 1656 9.96 8.23 117 1978 37 10 <0.02 <0.1 1.41 0.148 0.058 1600 1200 1.51 0.12 10.2027 0.391892 1.39 0.920539/26/2001 15.15 19.44 2348 11.82 8.73 110 3335 19 8 0.04 <0.1 1.43 0.165 0.026 960 1730 1.53 0.14 9.272727 0.157576 1.39 0.908497

Table 31. YSI probe data for Site WL01, White Lake, Marshall County, South Dakota.

		Temp	SpCond	DO	Depth	
Date	Time	(°C)	(mS)	(mg/l)	(m)	pH
3/12/2001	131000	1.67	1.780	4.25	1.000	7.31
3/12/2001	131500	4.35	1.958	0.52	4.000	7.22
4/30/2001	130440	14.82	0.858	11.38	0.705	8.19
4/30/2001	130538	14.49	0.860	11.21	1.176	8.16
4/30/2001	130631	13.98	0.874	10.51	2.153	8.11
4/30/2001	130751	13.84	0.876	9.58	3.157	8.05
5/30/2001	95737	17.09	1.005	9.54	1.180	8.15
5/30/2001	95829	17.08	1.005	9.31	2.137	8.22
5/30/2001	95914	17.08	1.005	9.24	3.132	8.25
5/30/2001	95950	17.04	1.005	9.20	4.141	8.26
5/30/2001	100117	14.69	1.002	7.49	5.171	8.10
7/2/2001	123619	22.68	1.070	7.35	1.157	8.17
7/2/2001	123729	22.62	1.071	7.13	2.166	8.19
7/2/2001	123819	22.55	1.071	7.03	3.155	8.19
7/2/2001	123902	22.50	1.070	7.04	4.149	8.20
7/2/2001	123939	22.43	1.069	6.81	4.868	8.17
7/30/2001	130241	25.43	1.060	12.46	0.649	8.56
7/30/2001	130438	25.22	1.064	11.01	1.141	8.50
7/30/2001	130543	25.12	1.065	10.00	2.131	8.46
7/30/2001	130715	24.42	1.071	6.88	3.129	8.29
7/30/2001	130823	24.22	1.072	6.38	4.137	8.25
7/30/2001	131000	23.96	1.073	5.00	4.872	8.17
8/30/2001	104039	23.55	1.051	6.88	1.139	8.30
8/30/2001	104210	23.46	1.053	5.34	2.151	8.15
8/30/2001	104452	23.36	1.054	5.15	3.140	8.12
8/30/2001	104604	23.26	1.054	5.06	4.153	8.10
8/30/2001	104723	23.24	1.054	4.96	4.737	8.09
9/27/2001	110313	14.96	1.064	10.72	1.121	8.86
9/27/2001	110416	14.96	1.064	10.64	2.150	8.79
9/27/2001	110455	14.94	1.065	10.57	3.137	8.76
9/27/2001	110544	14.94	1.065	10.53	4.122	8.75
9/27/2001	110643	14.94	1.065	10.62	4.626	8.74

		Temp	SpCond	DO	Depth	
Date	Time	(°C)	(mS)	(mg/l)	(m)	pH
3/1/2001	182446	1.40	2.609	4.63	0.959	7.59
3/1/2001	182550	2.25	2.589	4.35	2.002	7.57
3/1/2001	183129	3.05	2.648	2.09	3.958	7.41
3/1/2001	183254	2.96	2.711	2.05	4.419	7.37
4/30/2001	133028	14.45	0.868	11.69	0.641	8.22
4/30/2001	133124	13.98	0.875	10.74	2.141	8.14
4/30/2001	133205	13.88	0.877	10.40	3.123	8.13
4/30/2001	133256	13.79	0.879	10.13	4.127	8.11
4/30/2001	133404	13.68	0.882	9.10	5.127	8.06
5/30/2001	101824	16.95	1.009	9.32	1.172	8.28
5/30/2001	101856	16.93	1.008	9.25	2.163	8.28
5/30/2001	101933	16.89	1.009	9.19	3.140	8.28
5/30/2001	102016	16.83	1.010	9.12	4.149	8.28
5/30/2001	102154	14.68	1.003	7.38	5.165	8.12
7/2/2001	130250	22.89	1.070	7.06	1.138	8.23
7/2/2001	130340	22.84	1.070	6.94	2.142	8.23
7/2/2001	130441	22.81	1.070	6.81	3.165	8.23
7/2/2001	130522	22.80	1.070	6.73	4.160	8.22
7/2/2001	130702	22.65	1.072	5.78	5.114	8.18
7/30/2001	123747	25.31	1.065	10.47	0.661	8.46
7/30/2001	123820	25.31	1.064	10.59	1.151	8.46
7/30/2001	123947	25.03	1.065	9.74	2.147	8.43
7/30/2001	124134	24.32	1.073	7.05	3.136	8.26
7/30/2001	124334	23.96	1.074	5.43	4.149	8.18
7/30/2001	124517	23.80	1.077	4.14	5.149	8.10
8/30/2001	110952	23.66	1.054	5.64	1.145	8.17
8/30/2001	111118	23.60	1.054	5.34	2.155	8.14
8/30/2001	111245	23.55	1.054	5.13	3.139	8.12
8/30/2001	111338	23.51	1.054	4.92	4.130	8.11
8/30/2001	111625	23.32	1.058	1.80	5.136	7.86
9/27/2001	112613	14.80	1.062	10.03	1.152	8.67
9/27/2001	112716	14.79	1.062	9.92	2.147	8.63
9/27/2001	112808	14.79	1.062	9.81	3.127	8.62
9/27/2001	112858	14.78	1.062	9.82	4.125	8.61
9/27/2001	113008	14.78	1.062	9.68	5.140	8.61

Table 32. YSI probe data for Site WL02, White Lake, Marshall County, South Dakota.

TSI, Dissolved Oxygen TMDLs

WHITE LAKE WATERSHED (HUC 09020105)

MARSHALL COUNTY, SOUTH DAKOTA

SOUTH DAKOTA DEPARTMENT OF ENVIRONMENT AND NATURAL RESOURCES

JUNE, 2005

White Lake Total Maximum Daily Load

Objective:

The purpose of this TMDL summary is to clearly state the problems with White Lake and the magnitude of those problems. This will facilitate the US Environmental Protection Agency (EPA) review and approval of the TMDL.

In addition, it documents the concern and support by the public for studying and restoring White Lake to full beneficial use status. The TMDL was developed in accordance with Section 303(d) of the federal Clean Water Act and guidance developed by EPA.

Introduction

White Lake is a 186.8-acre man-made impoundment located in Marshall County, South Dakota (Figure 1). The 2004 South Dakota 303(d) Waterbody List identified White Lake as a high priority for TMDL development because of an unsatisfactory trophic state index (TSI) due to nonpoint source pollution.

Figure 1. White Lake Dam watershed.

The lake has an average depth of 8 feet (2.44 meters), a maximum depth of 20 feet (6.10 meters). The lake outlet drains into Wild Rice Creek, which eventually reaches Silver Lake in North Dakota.

Problem Identification

Wild Rice Creek is the primary tributary to White Lake and drains predominantly grazing lands with some cropland acres. Winter feeding areas for livestock are present in the watershed. The stream carries nutrient loads, which degrade water quality in the lake and cause increased eutrophication, including dangerously low dissolved oxygen concentrations. The assessment study did not find impairment to White Lake from macrophytes or accumulated sediment.

Description of Applicable Water Quality Standards & Numeric Water Quality Targets

White Lake has been assigned the following beneficial uses by the state of South Dakota Surface Water Quality Standards regulations: domestic water supply; warmwater permanent fish life propagation; immersion recreation; limited contact recreation; and fish and wildlife propagation, recreation and stock watering.

Along with these assigned uses are narrative and numeric criteria that define the desired water quality of the lake. These criteria must be maintained for the lake to satisfy its assigned beneficial uses.

Individual parameters, including the lake's Trophic State Index (TSI) (Carlson, 1977) value, determine the support of beneficial uses and compliance with standards. A gradual increase in fertility of the water due to nutrients entering the lake from external sources is a sign of eutrophication. Based on TSI values, White Lake was identified as not supporting its beneficial uses in the 2004 South Dakota 305(b) Water Quality Assessment and as non-supporting in the "Targeting Impaired Lakes in South Dakota" document (Lorenzen, 2005).

South Dakota has several applicable narrative standards that may be applied to the undesired eutrophication of lakes and streams. Administrative Rules of South Dakota Article 74:51 contains language that prohibits the existence of materials causing pollutants to form, visible pollutants, taste and odor producing materials, and nuisance aquatic life.

The South Dakota Department of Environment and Natural Resources (SD DENR) also uses surrogate measures. To assess the trophic status of a lake, SD DENR uses the median growing season Secchi-chlorophyll a TSI (Lorenzen, 2005). This protocol was used to assess impairment and determine a numeric target for White Lake. For White Lake the target is a median growing season Secchi-chlorophyll a TSI value of <58.4 for full support.

During the assessment White Lake had a median growing season Secchi-chlorophyll a TSI of 60.0, which indicated non-support of beneficial uses. Monitoring indicated the primary cause of the high productivity is high phosphorus loads from the watershed. In addition, numerous dissolved oxygen readings were below the 5.0 mg/l standard criterion for warm water permanent fish life propagation and were indicative of non-support of the fish life propagation use.

To reach the TSI target of 58.4, a 95% reduction in total phosphorus loading is needed. This was deemed unrealistic and unachievable and a TMDL was calculated based on socio-economic constraints in the watershed while still supporting the lakes beneficial uses. An alternate total phosphorus based TSI target of <70 was proposed. The dissolved oxygen target is the current water quality standard of 5.0 mg/l for warm water permanent fish life propagation.

The proposed phosphorus TMDL might indirectly address the dissolved oxygen issue because nutrient loadings are likely the root cause of excess algae and the subsequent loss of dissolved oxygen through decomposition of dead algae and other organic matter. Addressing the phosphorus problem might also prevent or minimize dangerously low dissolved oxygen levels in the lake. Presumably phosphorus control will result in less algae and therefore less organic matter to decompose and less oxygen demand by bacteria. In addition, aeration is recommended to directly alleviate the low dissolved oxygen problem.

Pollutant Assessment

Point Sources

There are no point sources of pollutants of concern in this watershed.

Nonpoint Sources/ Background Sources

The BATHTUB model predicted a total phosphorus loading rate of 3,364 kg/yr. This load is deemed to come from either non-point or natural sources. Lack of outlet flow data precluded development of a lake nutrient budget and estimation of lake internal loading. The sediment survey of the lake did not reveal any unusual or extreme sediment accumulation in the lake.

Linkage Analysis

Water quality data were collected from three in-lake sites and eleven tributary sites within the White Lake watershed. Samples collected at each site were taken according to South Dakota's EPA approved Standard Operating Procedures for Field Samplers. Water samples were sent to the State Health Laboratory in Pierre for analysis. Quality Assurance/Quality Control samples were collected on 10% of the samples according to South Dakota's EPA approved Clean Lakes Quality Assurance/Quality Control Plan. Details concerning water sampling techniques, analysis, and quality control are addressed in the final report.

The impacts of phosphorus reductions on the condition of White Lake were calculated using BATHTUB, an Army Corps of Engineers model. The model predicted that a 95% reduction of phosphorus from the incoming tributaries is necessary to get the lake to the target TSI of 58.

The Annualized Agriculture Nonpoint Pollution Source (ANNAGNPS) model was used to assess various land use scenarios and their effect of nutrient and sediment loading. The ANNAGNPS feeding area subroutine was used to provide comparative values for each of the animal feeding operations located in the watershed.

Various land use scenarios were explored for their capability of producing a 95% reduction in total phosphorus yield from the land. From this exercise, it became clear that a 95% reduction was not a realistic goal given the social and economic constraints in the watershed. Based on a reasonable projection of what was feasible in the watershed, an alternative numeric target was developed. The alternative target was based on a total phosphorus TSI of \leq 70 for full support. Using this target, a 30% reduction in total phosphorus loading is needed. This means the phosphorus loading needs to be decreased by 1009 kg/yr of phosphorus to meet the alternative TMDL of 2355 kg/yr.

TMDL and Allocations

 0 kg/yr. of total phosphorus (WLA) point sources 3,364 kg/yr. of total phosphorus (LA) nonpoint sources + natural Implicit (MOS) 2,355 kg/yr. of total phosphorus (TMDL) target load
Wasteload Allocations (WLAs)

There are no point sources of pollutants of concern in this watershed. Therefore, the "wasteload allocation" component of these TMDLs is considered a zero value.

Load Allocations (LAs)

A 27% reduction in the phosphorus load to White Lake may be obtained through improving half of the existing pastures to a good condition and using no-till residue management on half of the small grain and row crops. An additional 3% reduction can come from converting some existing cropland to CRP. This will reduce total phosphorus loading by 1009 kg/yr to result in a TMDL load of 2,355 kg/yr, the load that will produce a total phosphorus TSI of 70 in the lake.

Dissolved Oxygen

The proposed phosphorus TMDL might indirectly address the dissolved oxygen issue because nutrient loadings are likely the root cause of excess algae and the subsequent loss of dissolved oxygen through decomposition of dead algae and other organic matter. Addressing the phosphorus problem might also prevent or minimize dangerously low dissolved oxygen levels in the lake. Presumably phosphorus control will result in less algae and therefore less organic matter to decompose and less oxygen demand by bacteria. Aeration is recommended as a solution to the low DO levels.

Seasonal Variation

Different seasons of the year can yield differences in water quality due to changes in precipitation and agricultural practices. Seasonality was determined for the tributaries with most the nutrient and sediment loading occurring during the spring run-off period. Seasonality in the lake was typical for a lake in northeastern South Dakota with summer peaks in algae. Thermal stratification did not occur but oxygen depletion at the bottom of the lake may threaten aquatic life if it becomes more prevalent.

Margin of Safety

The margin of safety is implicit as conservative estimations were used in the development of the phosphorus loads from the rangeland and cropland best management practices applied in the ANNAGNPS model. It was recommended that additional restoration activities such as alum treatment, lake aeration, and animal waste management system improvements be explored.

It should be pointed out the recommended TMDL was based on a "measured" TP load and the TP load may vary from year to year. During the study, the annual rainfall in Britton was 20.67 inches. This compared favorably to a 1971-2000 annual average of 20.68 inches so the study did represent an "average" rainfall year and presumably an "average" TP load, limnological conditions, etc. Given the variable conditions in nature, additional activities such as those mentioned above may need to be implemented to provide a margin of safety for phosphorus control.

Critical Conditions

The impairments to White Lake are most severe during the late summer. This is the result of warm water temperatures and peak algal growth as well as peak recreational use of the lake. Oxygen depletion can occur at any time but was most critical during late winter, prior to ice break-up.

Follow-Up Monitoring

As part of the implementation effort, ANNAGNPS modeling should be used to predict the nutrient and sediment load reductions from BMP implementation. The model will indicate whether sufficient BMPs have been implemented to reach the targeted phosphorus loading reduction.

Once the implementation project is completed, the lake will be monitored as part of South Dakota's Statewide Lakes Assessment Project to see if the TMDL had been reached and full support of the beneficial uses was achieved.

Public Participation

Efforts taken to gain public education, review, and comment during development of the TMDL involved:

- 1. Monthly meetings of the Marshall Conservation District Board.
- 2. Individual contact with landowners in the watershed.

The findings from these public meetings and comments have been taken into consideration in development of the White Lake TMDL.

Implementation Plan

The South Dakota DENR is working with the Marshall County Conservation District to develop and initiate an implementation project. It is expected that the District will request USEPA Section 319 funding to assistance with BMP implementation efforts.

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 999 18TH STREET- SUITE 300 DENVER, CO 80202-2466 Phone 800-227-8917 http://www.epa.gov/region08

August 30, 2006

Ref: 8EPR-EP

Steven M. Pirner, Secretary Department of Environment & Natural Resources Joe Foss Building 523 East Capitol Pierre, SD 57501-3181

> Re: TMDL Approvals *Corsica Lake Medicine Creek Sheridan Lake White Lake*

Dear Mr. Pirner:

 We have completed our review, and have received Endangered Species Act Section 7 concurrence from the U.S. Fish and Wildlife Service, on the total maximum daily loads (TMDLs) as submitted by your office for the waterbodies listed in the enclosure to this letter. In accordance with the Clean Water Act (33 U.S.C. 1251 *et. seq*.), we approve all aspects of the TMDLs as developed for the water quality limited waterbodies as described in Section 303(d)(1).

 Based on our review, we feel the separate elements of the TMDLs listed in the enclosed table adequately address the pollutants of concern as given in the table, taking into consideration seasonal variation and a margin of safety. In the enclosed table, we have distinguished between TMDLs developed under Section 303(d)(1) *vs.* Section $303(d)(3)$ of the Clean Water Act. Section $303(d)(1)$ TMDLs are those for waterbodies that are water quality limited for the pollutant(s) of concern. The determination of whether a particular TMDL is $(d)(1)$ or $(d)(3)$ is made on a waterbody-by-waterbody and pollutant-by-pollutant basis.

 Some of the TMDLs designated on the enclosed table as Section 303(d)(1) TMDLs, as distinguished from Section 303(d)(3) TMDLs, may be for waters not found on the current state 303(d) waterbody list. EPA

understands that such waters would have been included on the list had the state been aware, at the time the list was compiled, of the information developed in the context of calculating these TMDLs. This information demonstrates that the non-listed water is in fact a water quality limited segment in need of a TMDL. The state need not include these waters that have such TMDLs associated with them on its next Section 303(d) list for the pollutant covered by the TMDL.

 Thank you for your submittal. If you have any questions concerning this approval, feel free to contact Vernon Berry of my staff at 303-312-6234.

Sincerely,

/s/ by Max H. Dodson

 Max H. Dodson Assistant Regional Administrator Office of Ecosystems Protection and

Remediation

Enclosures

ENCLOSURE 1

APPROVED TMDLS

* An asterisk indicates the waterbody has been included on the State's Section 303(d) list of waterbodies in need of TMDLs.

Enclosure 5

EPA REGION VIII TMDL REVIEW FORM

This document provides a standard format for EPA Region 8 to provide comments to the South Dakota Department of Environment and Natural Resources on TMDL documents provided to the EPA for either official formal or informal review. All TMDL documents are measured against the following 12 review criteria:

- 1. Water Quality Impairment Status
- 2. Water Quality Standards
- 3. Water Quality Targets
- 4. Significant Sources
- 5. Technical Analysis
- 6. Margin of Safety and Seasonality
- 7. Total Maximum Daily Load
- 8. Allocation
- 9. Public Participation
- 10. Monitoring Strategy
- 11. Restoration Strategy
- 12. Endangered Species Act Compliance

Each of the 12 review criteria are described below to provide the rational for the review, followed by EPA's comments. This review is intended to ensure compliance with the Clean Water Act and also to ensure that the reviewed documents are technically sound and the conclusions are technically defensible.

1. Water Quality Impairment Status

Criterion Description – Water Quality Impairment Status

TMDL documents must include a description of the listed water quality impairments. While the 303(d) list identifies probable causes and sources of water quality impairments, the information contained in the 303(d) list is generally not sufficiently detailed to provide the reader with an adequate understanding of the impairments. TMDL documents should include a thorough description/summary of all available water quality data such that the water quality impairments are clearly defined and linked to the impaired beneficial uses and/or appropriate water quality standards.

Satisfies Criterion

- Satisfies Criterion. Questions or comments provided below should be considered.
- Partially satisfies criterion. Questions or comments provided below need to be addressed.
- Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – White Lake is a 187 acre man-made lake located in the Western Wild Rice River Basin, Marshall County, South Dakota. The Wild Rice River is within the larger Red River Basin. It is listed on South Dakota's 2004 303(d) list as impaired for trophic state index (TSI) due to nonpoint sources and is ranked as priority 1 (i.e., high priority) for TMDL development. The watershed is approximately 22,348 acres and drains predominantly cropland and pastureland. Approximately 20% of the landuse is cropland and 70% is pastureland in the watershed. The mean phosphorous TSI during the period of the project assessment was 76.8, and is not currently meeting its designated beneficial use for warmwater permanent fish life propagation. The assessment report (pp 22-23) also indicates that the dissolved oxygen (DO) standard is not being met in the lake.

2. Water Quality Standards

Criterion Description – Water Quality Standards

The TMDL document must include a description of all applicable water quality standards for all affected jurisdictions.*TMDLs result in maintaining and attaining water quality standards. Water quality standards are the basis from which TMDLs are established and the TMDL targets are derived, including the numeric, narrative, use classification, and antidegradation components of the standards.*

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

Not a required element in this case. Comments or questions provided for informational

purposes.

SUMMARY – White Lake is impaired for TSI which is a surrogate measure used to determine whether the narrative standards are being met. South Dakota has applicable narrative standards that may be applied to the undesirable eutrophication of lakes. Data from White Lake indicates problems with nutrient enrichment and nuisance algal blooms, which are typical signs of the eutrophication process. The narrative standards being implemented in this TMDL are:

"*Materials which produce nuisance aquatic life may not be discharged or caused to be discharged into surface waters of the state in concentrations that impair a beneficial use or create a human health problem.*" (See ARSD §74:51:01:09)

"*All waters of the state must be free from substances, whether attributable to human-induced point source discharges or nonpoint source activities, in concentration or combinations which will adversely impact the structure and function of indigenous or intentionally introduced aquatic communities.*" (See ARSD §74:51:01:12)

The numeric standard for dissolved oxygen is > 5.0 mg/L (single sample minimum).

Other applicable water quality standards are included on pages 13 and 14 of the assessment report.

3. Water Quality Targets

Criterion Description – Water Quality Targets

Quantified targets or endpoints must be provided to address each listed pollutant/water body combination. Target values must represent achievement of applicable water quality standards and support of associated beneficial uses. For pollutants with numeric water quality standards, the numeric criteria are generally used as the TMDL target. For pollutants with narrative standards, the narrative standard must be translated into a measurable value. At a minimum, one target is required for each pollutant/water body combination. It is generally desirable, however, to include several targets that represent achievement of the standard and support of beneficial uses (e.g., for a sediment impairment issue it may be appropriate to include targets representing water column sediment such as TSS, embeddeness, stream morphology, upslope conditions and a measure of biota).

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – Water quality targets for this TMDL are based on interpretation of narrative provisions found in State water quality standards. In June 2005, SD DENR published *Targeting Impaired Lakes in South Dakota*. This document proposed targeted median growing season Secchi disk/chlorophyll *a* Trophic State Index (TSI) values for each beneficial use designation category. In South Dakota algal blooms can limit contact and immersion recreation beneficial uses. Also algal blooms can deplete oxygen levels which can affect aquatic life uses. SD DENR considers several algal species to be

nuisance aquatic species. TSI measurements can be used to estimate how much algal production may occur in lakes. Therefore, TSI is used as a measure of the narrative standard in order to determine whether beneficial uses are being met.

The actual Secchi/chlorophyll *a* TSI for White Lake during the period of the assessment was 68.27. Nutrient reduction response modeling was conducted with BATHTUB, an Army Corps of Engineers eutrophication response model. The results of the modeling show that 95% or more reduction in the total phosphorous loading from the watershed would be necessary to meet the ecoregion-based beneficial use median Secchi/chlorophyll *a* TSI target of 58.4 or less. However, White Lake does not appear to fit the ecoregion-based beneficial use criteria due to legacy phosphorous loading to the lake and the technical and financial inability to fully treat new loading to the lake. Therefore, a site specific total phosphorous TSI of \leq 70 was chosen for White Lake which will fully support its beneficial uses and is achievable given the expected landowner participation in the watershed. The amount of phosphorous reduction needed to meet the TSI target, along with mechanical aeration of the lake, is also expected to improve the dissolved oxygen concentrations in the lake to levels above the state standard.

The proposed water quality target for this TMDL is: **maintain a mean annual total phosphorous TSI**

 $<$ 70; dissolved oxygen \geq 5.0 mg/L.

4. Significant Sources

Criterion Description – Significant Sources

TMDLs must consider all significant sources of the stressor of concern. All sources or causes of the stressor must be identified or accounted for in some manner. The detail provided in the source assessment step drives the rigor of the allocation step. In other words, it is only possible to specifically allocate quantifiable loads or load reductions to each significant source when the relative load contribution from each source has been estimated. Ideally, therefore, the pollutant load from each significant source should be quantified. This can be accomplished using site-specific monitoring data, modeling, or application of other assessment techniques. If insufficient time or resources are available to accomplish this step, a phased/adaptive management approach can be employed so long as the approach is clearly defined in the document.

 \boxtimes Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – The TMDL identifies the major sources of phosphorous as coming from nonpoint source agricultural landuses within the watershed. In particular, a loading analysis was done for nutrients and sediment considering various agricultural land use and land management factors. Cropland and grazing are the primary sources identified. Approximately 20% of the landuse is cropland and 70% is pastureland in the watershed.

5. Technical Analysis

Criterion Description – Technical Analysis

 selected targets, sources, TMDLs, and allocations needs to be supported by an appropriate level of TMDLs must be supported by an appropriate level of technical analysis. It applies to all of the components of a TMDL document. It is vitally important that the technical basis for all conclusions be articulated in a manner that is easily understandable and readily apparent to the reader. Of particular importance, the cause and effect relationship between the pollutant and impairment and between the technical analysis.

 \boxtimes Satisfies Criterion

 Satisfies Criterion. Questions or comments provided below should be considered. Partially satisfies criterion. Questions or comments provided below need to be addressed. Criterion not satisfied. Questions or comments provided below need to be addressed. Not a required element in this case. Comments or questions provided for informational

purposes.

SUMMARY – The technical analysis addresses the needed phosphorous reduction to achieve the desired water quality. The TMDL recommends a 30% reduction in average annual total phosphorous loads to White Lake. Based on the loads measured during the period of the assessment the total phosphorous load should be 2,355 kg/yr to achieve the proposed TSI target. This reduction is based in large part on the BATHTUB mathematical modeling of the lake and its predicted response to nutrient load reductions.

The FLUX model was used to develop nutrient and sediment loadings for the White Lake inlet and outlet sites. This information was used to derive export coefficients for nutrients and sediment to target areas within the watershed with excessive loads of these pollutants.

The Annualized Agricultural Non-Point Source Model (AnnAGNPS) model was used to simulate alterations in land use practices and the resulting nutrient reduction response. The nutrient loading source analysis, that was used to identify necessary controls in the watershed, was based on the identification of targeted or high priority cells. The analysis shows that 56 out of 360 cells (16%) had phosphorus loadings greater or equal to 50 lb/yr. These same cells accounted for 80% of the total phosphorus mass loading and only about 22% of the watershed area. These cells are defined as a high priority, and all other cells were deemed secondary priority.

The document indicates that the dissolved oxygen levels in the lake were usually sufficient to maintain the minimum requirement to support the warmwater permanent fish life propagation classification of the lake during the period of assessment. The report provides a linkage between low dissolved oxygen and the decomposition of algae and other organic matter in the lake. Production of algae is often influenced by phosphorous. The TMDL for dissolved oxygen is linked to phosphorous reduction in the lake as well as mechanical aeration to meet the water quality standard.

Recent TMDL language developed by the Utah Department of Environmental Quality provides further linkage analysis for dissolved oxygen and phosphorous reduction:

Addendum for the linkage betwecn lake/reservoir oxygen depletion and nutrients for East Canyon Reservoir, Minersville Reservoir, Kents Lake, LaRaron Reservoir, Mantua Reservoir and Puffer Lake.

 The purpose of this addendum is to provide a definitive linkage between nutrient loads to Utah lakes/reservoirs and indirect oxygen depletions that occur as a result of excess blue-green algae blooms. This linkage will be used to further support and gain complete approval for the recently (April 2000) submitted TMDL's for Scofield Reservoir, East Canyon Reservoir, Mantua Reservoir, Minersville Reservoir, LeBaron Reservoir, Puffer Lake, and Kents Lake.

 In a review of scientific literature, Carpenter et al. (1998), has shown that nonpoint sources of phosphorous (P) has lead to eutrophic conditions for many lake/reservoirs across the U.S. One consequence of eutrophication is oxygen depletions caused by decomposition of algae and aquatic p1ants. They also document that a reduction in nutrients will eventually lead to the reversal of eutrophication and attainment designated beneficial uses. Although, the rates of recovery are variable among lakes/reservoirs. This supports the Division of Water Quality's (DWQ) viewpoint that decreased nutrient loads at the watershed level will result in improved oxygen levels, the concern is that this process rakes a significant amount of time (5-15 years).

 In Lake Erie, heavy loading of phosphorous has impacted the lake severely. Monitoring and research from the 1960's has shown that depressed hypolimnctic DO levels were responsible for large fish kills and large mats of decaying algae. Binationa1 programs to reduce nutrients into the lake have resulted in a downward trend of the oxygen depletion rate since monitoring began in the 1970's. The trend of oxygen depletion has lagged behind that of P reduction, but this was expected **(See http://www.epa.gov/glnpo/lakeerie/dostory.html).**

 Nurnberg (1995, 1995a, 1996, 1997), developed a model that quantified duration (days) and extent .of lake oxygen depletion, referred to as an anoxic factor (AF). This model showed that AF is positively correlated with average annual local phosphorous (TP) concentrations. The AF may also be used to quantify response to watershed restoration measures which makes it very useful for TMDL development. Nurnberg (1996) developed several regression models that show nutrients (P and N) control all trophic state indicators related to oxygen and phytoplankton in lakes/reservoirs. These models were developed from water quality characteristics using a suite of North American lakes. The DWQ has calculated rnorphometric parameters such as surface area (A_0) , mean depth (z), and the ratio of mean depth to surface area $(z/A_0^{0.5})$ for the concerned lakes and reservoirs in Utah (see Table 1).

 The results show that these parameters are within the range of lakes used by Nurnberg. Because of this we feel confident that Nurnberg's empirical nutrient-oxygen relationship holds true for Utah lakes and reservoirs. We are also convinced that prescribed BMP's will reduce external loading of nutrients to the lakes/reservoirs which will reduce algae blooms and therefore increase oxygen levels over time. In addition Nurnberg rejects absolute DO as a trophic state metric (e.g., see page 442, Nurnberg (1996) in particular for an observation that there are many oligotrophic lakes with zero DO). Numbers presents other variables and metrics that would predict trophic status which we are relying on besides DO, itself. It is the compilation of all these indicators that will allow for complete evaluation of the lake health and achievement of water quality standards. Included with this document are other papers by Nurnberg to support our rationale.

 Utah's approach to treat the sources of nutrients and reduce/eliminate nutrient loads to impaired waterbodies is consistent with accepted watershed strategies to treat sources rather than symptoms **(**low dissolved oxygen)**.** However, if after treatment of

sources and a sufficient period for recovery (10+ years) dissolved oxygen concentrations are not improving, than in-lake treatments may be investigated and implemented. However, in-lake treatments should not be implemented without control of nutrient sources within the watershed. This view is also supported by Carpenter et al. (1998).

Table 1. Morphometry data for Utah lakes and reservoirs.

6. Margin of Safety and Seasonality

Criterion Description – Margin of Safety and Seasonality

A margin of safety (MOS) is a required component of the TMDL that accounts for the uncertainty about the relationship between the pollutant loads and the quality of the receiving water body (303(d)(1)(c)). The MOS can be implicitly expressed by incorporating a margin of safety into conservative assumptions used to develop the TMDL. In other cases, the MOS can be built in as a separate component of the TMDL (in this case, quantitatively, a TMDL = WLA + LA + MOS). In all cases, specific documentation describing the rational for the MOS is required.

Seasonal considerations, such as critical flow periods (high flow, low flow), also need to be considered when establishing TMDLs , targets, and allocations.

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

 Partially satisfies criterion. Questions or comments provided below need to be addressed. Criterion not satisfied. Questions or comments provided below need to be addressed.

Not a required element in this case. Comments or questions provided for informational

purposes.

SUMMARY – An appropriate margin of safety is included through conservative assumptions in the derivation of the target and in the modeling. Additionally, ongoing monitoring has been proposed to assure water quality goals are achieved. Seasonality was adequately considered by evaluating the cumulative impacts of the various seasons on water quality and by proposing BMPs that can be tailored to seasonal needs.

7. TMDL

Criterion Description – Total Maximum Daily Load

TMDLs include a quantified pollutant reduction target. According to EPA regulations (see 40 CFR 130.2(i)). TMDLs can be expressed as mass per unit of time, toxicity, % load reduction, or other measure. TMDLs must address, either singly or in combination, each listed pollutant/water body combination.

 \boxtimes Satisfies Criterion

 Satisfies Criterion. Questions or comments provided below should be considered. Partially satisfies criterion. Questions or comments provided below need to be addressed. Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – The TMDL established for White Lake is a 2,355 kg/yr total phosphorus load to the lake (30% reduction in annual total phosphorus load). This is the "measured load" which is based on the flow and concentration data collected during the period of the assessment. Since the annual loading varies from year-to-year, this TMDL is considered a long term average percent reduction in phosphorous loading.

8. Allocation

Criterion Description – Allocation

conclusions on the best available scientific principles. Satisfies Criterion. Questions or comments provided below should be considered. *TMDLs apportion responsibility for taking actions or allocate the available assimilative capacity among the various point, nonpoint, and natural pollutant sources. Allocations may be expressed in a variety of ways such as by individual discharger, by tributary watershed, by source or land use category, by land parcel, or other appropriate scale or dividing of responsibility. A performance based allocation approach, where a detailed strategy is articulated for the application of BMPs, may also be appropriate for nonpoint sources. Every effort should be made to be as detailed as possible and also, to base all*

In cases where there is substantial uncertainty regarding the linkage between the proposed allocations and achievement of water quality standards, it may be necessary to employ a phased or adaptive *management approach (e.g., establish a monitoring plan to determine if the proposed allocations are, in* fact, leading to the desired water quality improvements).

Satisfies Criterion

 Satisfies Criterion. Questions or comments provided below should be considered. Partially satisfies criterion. Questions or comments provided below need to be addressed. Criterion not satisfied. Questions or comments provided below need to be addressed. Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – This TMDL addresses the need to achieve further reductions in nutrients to attain water quality goals in White Lake. The allocation for the TMDL is a "load allocation" attributed to nonpoint sources. There are no significant point source contributions in this watershed. The source allocations for phosphorous are assigned to nonpoint source runoff from the watershed.

9. Public Participation

Criterion Description – Public Participation

 When the final TMDL is submitted to EPA for review, a copy of the comments received by the The fundamental requirement for public participation is that all stakeholders have an opportunity to be part of the process. Notifications or solicitations for comments regarding the TMDL should clearly identify the product as a TMDL and the fact that it will be submitted to EPA for review. state should be also submitted to EPA.

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – The State's submittal includes a summary of the public participation process that has occurred which describes the ways the public has been given an opportunity to be involved in the TMDL development process. In particular, the State has encouraged participation through public meetings in the watershed and has had individual contact with residents in the watershed. Also, the draft TMDL was posted on the State's internet site to solicit comments during the public notice period. The level of public participation is found to be adequate.

10. Monitoring Strategy

Criterion Description – Monitoring Strategy

TMDLs may have significant uncertainty associated with selection of appropriate numeric targets and estimates of source loadings and assimilative capacity. In these cases, a phased TMDL approach may be necessary. For Phased TMDLs, it is EPA's expectation that a monitoring plan will be included as a component of the TMDL documents to articulate the means by which the TMDL will be evaluated in the field, and to provide supplemental data in the future to address any uncertainties that may exist when the document is prepared.

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – White Lake will continue to be monitored through the statewide lake assessment project. Post-implementation monitoring will be necessary to assure the TMDL has been reached and maintenance of the beneficial use occurs.

11. Restoration Strategy

Criterion Description – Restoration Strategy

At a minimum, sufficient information should be provided in the TMDL document to demonstrate that if the TMDL were implemented, water quality standards would be attained or maintained. Adding additional detail regarding the proposed approach for the restoration of water quality is not currently a regulatory requirement, but is considered a value added component of a TMDL document.

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 \boxtimes Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – The South Dakota DENR is working with the Marshall County Conservation District to develop a plan for an implementation project for White Lake. Implementation of various best management practices will be necessary to meet or exceed the WQ and TMDL targets/goals. This includes improvements to pasture grazing practices, implementation of no-till residue management on small grain and row crop lands, converting some cropland to CRP, and mechanical aeration. Additional BMPs that could be implemented if necessary include construction of animal waste management systems, and alum treatment.

12. Endangered Species Act Compliance

Criterion Description – Endangered Species Act Compliance

EPA's approval of a TMDL may constitute an action subject to the provisions of Section 7 of the Endangered Species Act (ESA). EPA will consult, as appropriate, with the US Fish and Wildlife Service (USFWS) to determine if there is an effect on listed endangered and threatened species pertaining to EPA's approval of the TMDL. The responsibility to consult with the USFWS lies with EPA and is not a requirement under the Clean Water Act for approving TMDLs. States are encouraged, however, to participate with USFWS and EPA in the consultation process and, most importantly, to document in its TMDLs the potential effects (adverse or beneficial) the TMDL may have on listed as well as candidate and proposed species under the ESA.

Satisfies Criterion

Satisfies Criterion. Questions or comments provided below should be considered.

Partially satisfies criterion. Questions or comments provided below need to be addressed.

Criterion not satisfied. Questions or comments provided below need to be addressed.

 \boxtimes Not a required element in this case. Comments or questions provided for informational purposes.

SUMMARY – EPA has received ESA Section 7 concurrence from the FWS for this TMDL.

13. Miscellaneous Comments/Questions - None

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